Chesapeake Bay New Agreement: Discussion of Stakeholder Comments on the Fisheries Outcomes

Sustainable Fisheries GIT - Executive Committee Meeting July 22, 2013 - 1:00-3:00 pm

**Stakeholder comment text specific to fisheries outcomes can be found in accompanying document: Stakeholder comments draft language fisheries.pdf

Discussion Participants

Peyton Robertson (Chair) NOAA Chesapeake Bay Office

Tom O'Connell (Vice-Chair) MD DNR
Marty Gary (Executive Committee) PRFC
Bob Beal (Executive Committee) ASMFC
Jack Travelstead (Executive Committee) VMRC
Jack Frye (Member) CBC

Susan Conner (Member) USACE Norfolk District

Trent Zivkovich (Member) CCA
Bill Goldsborough (Member) CBF
Joe Grist (CBSAC) VMRC

Jim Price Chesapeake Bay Ecological Foundation

Summary

Outcome	Discussion	Resolution?
Blue Crab Allocation	GIT members/stakeholders indicated	Yes – Consensus achieved to use
	the need for a blue crab management	CBC's draft language with minor
	outcome for a Baywide allocation	word choice changes
	framework for total catch and/or	
	effort, and harvest accountability. CBC	
	drafted outcome language addressing	
	improved harvest accountability and	
	evaluating a baywide allocation	
	framework.	
Oyster	Ex Comm members agreed that a	Yes (on the concept of using a
	reduction from the EO goal of 20	tributary-based approach – There
	tributaries is appropriate, but Virginia	appears to be general agreement to
	still questions whether the financial	set the outcome at 10 tributaries
	means will be available to meet a	with a provisional action to compile
	reduced goal of 10 tributaries. GIT	background information,
	members/stakeholders advocate for a	assumptions, and justifications
	minimum of 10 tributaries, and	based on restoration experience to
	suggested adding language to explicitly	date in Harris Creek and the Great
	state that the intent of restoration is	Wicomico. This background should
	for the ecological benefits of oyster	include any future funding
	reefs.	commitments (NOAA, USACE, etc.)
		Members also agreed to state the
		intent of the restoration is for
		ecological benefit.

Outcome	Discussion	Resolution?
Forage Fish	Multiple GIT members/stakeholders	No – There is a wide range of
	recommend adding a forage fish	opinions on this topic, and the
	outcome, and emphasize the	Fisheries GIT and stakeholders will
	importance of forage fish to the	continue to discuss possible
	ecosystem. Jurisdictions currently do	outcomes.
	not support this outcome because	
	many forage fish species like	
	menhaden are already managed and	
	studied by ASMFC. There was lengthy	
	discussion on the scope of a forage fish	
	outcome, and what role a forage fish	
	outcome would play in addition to the	
	existing ASMFC framework.	
Habitat	While stakeholders and jurisdictions	No – The Fisheries GIT will continue
	acknowledge the importance of habitat	to work with stakeholders and the
	to the health of fisheries, the content	Habitat GIT to discuss how to
	and language of this potential outcome	address fisheries and habitat
	is still unclear and there is no	connection in the New Agreement.
	agreement.	

Detailed Discussion Notes

Blue Crabs: Addition of a Management Outcome

Many GIT members and stakeholders expressed the need for an outcome related to a future allocation framework and improved harvest accountability in the fishery. CBC's draft language for this outcome was the center of this discussion. The jurisdictions proposed changing the word "predictability" to "stability", to better represent the allocation outcome. Jurisdictions do not support having the specific mention of "catch-shares" in the outcome, instead favoring the proposed language to "evaluate the establishment of a Baywide allocation-based management framework." Ex Comm members agreed to the addition of "recreational crabbers" to acknowledge the significant role of recreational crabbing, and to ensure all stakeholders are included in these management processes. After discussion, all three blue crab management jurisdictions (MD, VA, PRFC) came to consensus to add a new blue crab management outcome using CBC's proposed language with a few minor changes:

Improve our ability to manage for a stable and productive crab population and fishery by working with the industry, <u>recreational crabbers</u>, and other stakeholders to improve commercial and recreational harvest accountability and evaluate the establishment of a Baywide allocation-based management framework with annual levels set by the jurisdictions that will provide <u>predictability</u> stability for crabbing businesses and accountability of the harvest for each jurisdiction.

Discussion focused on setting the number of tributaries to be restored by 2025. Ex Comm members agreed that the number of tributaries should be reduced from the 20 tributaries set by the Executive Order. Stakeholders expressed support for restoration in at least 10 tributaries, and advocated for no reduction below 10. Virginia explained that an outcome of 10 tributaries (5 each in VA and MD) by 2025 can be supported by science, but the financial resources to complete the restoration work are not yet fully accounted for. Virginia agreed to consider an outcome of 10 tributaries if there was a reference document to provide background, assumptions, and justifications based on oyster restoration experience to date in Harris Creek and the Great Wicomico. This background should include any future funding commitments (NOAA, USACE, etc.) It was acknowledged that this outcome is not the end point of oyster restoration, but rather reflects a reasonable expectation of what can be accomplished by 2025.

In addition to the number of tributaries, GIT members and stakeholders also suggested that the oyster outcome state that the intent of oyster restoration is to restore the ecological benefits of oyster reefs, in contrast to restoring them for commercial use, for example. Ex Comm members agreed to add this language to the outcome. Overall, members agreed to the following outcome:

Restore native oyster habitat and population in 10 tributaries by 2025 to <u>enhance the ecological</u> benefits oyster reefs provide. (*re-work the language word/choice for this part*)

Forage Fish Outcome

Multiple GIT members and stakeholders suggested adding a forage fish outcome to address the depleted populations of these species. They point out that focusing on forage fish will support multiple species in the Bay that rely on the forage base for survival. Although jurisdictions acknowledge the importance of forage fish in the ecosystem, Maryland, Virginia, and PRFC are currently not in support of adding any forage fish outcome. There was discussion that adding a separate forage fish outcome is unnecessary because many forage fish species like menhaden are already managed and studied by ASMFC. Any forage fish statement would need to include a broad complex of species, and not focus on any one species. There was suggestion of an outcome committing to support science and better understanding of forage species in the Bay.

The Fisheries GIT and stakeholders have agreed to continue discussion on a forage fish outcome to determine if consensus can be reached on outcome language. While there is agreement on the importance of forage fish, there is still debate on inclusion of specific forage fish language in the Bay Agreement. The following ideas for content of the outcome were proposed by GIT members and stakeholders, but there is <u>no</u> consensus:

- Maintaining suitable cumulative forage potential for the predatory species such as striped bass, bluefish, and weakfish that support valuable commercial and recreational fisheries.
- By 2015 develop a strategy for ensuring sufficient forage base for predatory species in Chesapeake Bay.
- Ensure adequate knowledge and understanding to support a sufficient forage base.

Habitat Outcome

Multiple GIT members and stakeholders support a habitat outcome under fisheries, but the exact content and language for this potential outcome is still unclear. There was discussion on the

limitations of the Fisheries GIT in implementing a habitat outcome. There was discussion of the fish passage outcome under the Habitat GIT, and whether this outcome would support the health of fisheries. The Fisheries GIT will work with the Habitat GIT and stakeholders to discuss the connection between habitat and fisheries in the New Agreement.