

# Simulating Future Development in the Chesapeake Bay Watershed

Modeling the Effects of Population, Employment, and  
Renewable Energy on Land Use Change

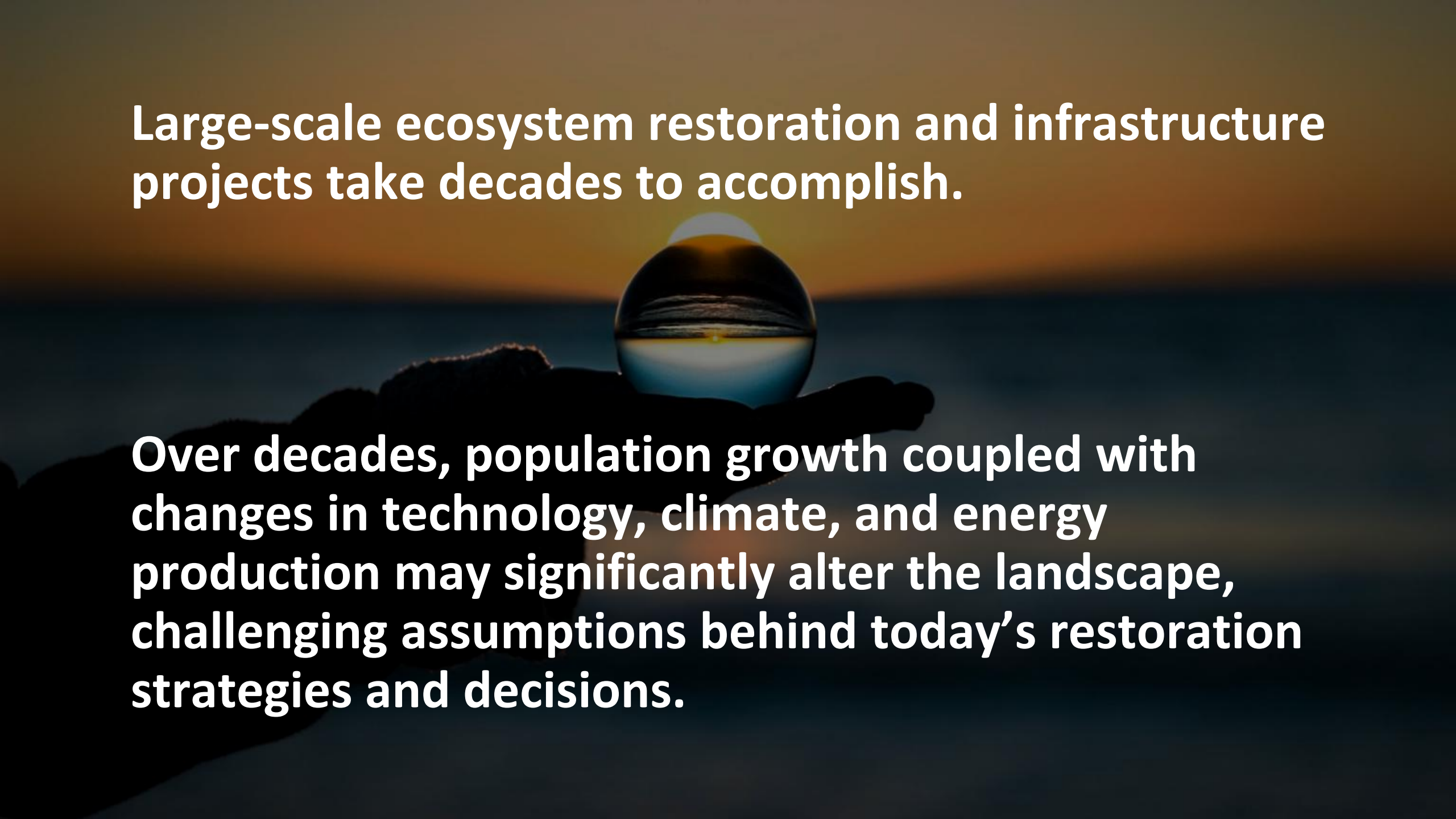
Peter Claggett, Labeeb Ahmed, Michelle Katoski, Sarah McDonald, and Jackie Pickford  
U.S. Geological Survey

Land Use Workgroup Meeting  
June 17, 2026

A hand holding a globe against a sunset background. The hand is in silhouette, holding a small globe that reflects the sunset. The background is a blurred sunset over water, with the sun low on the horizon.

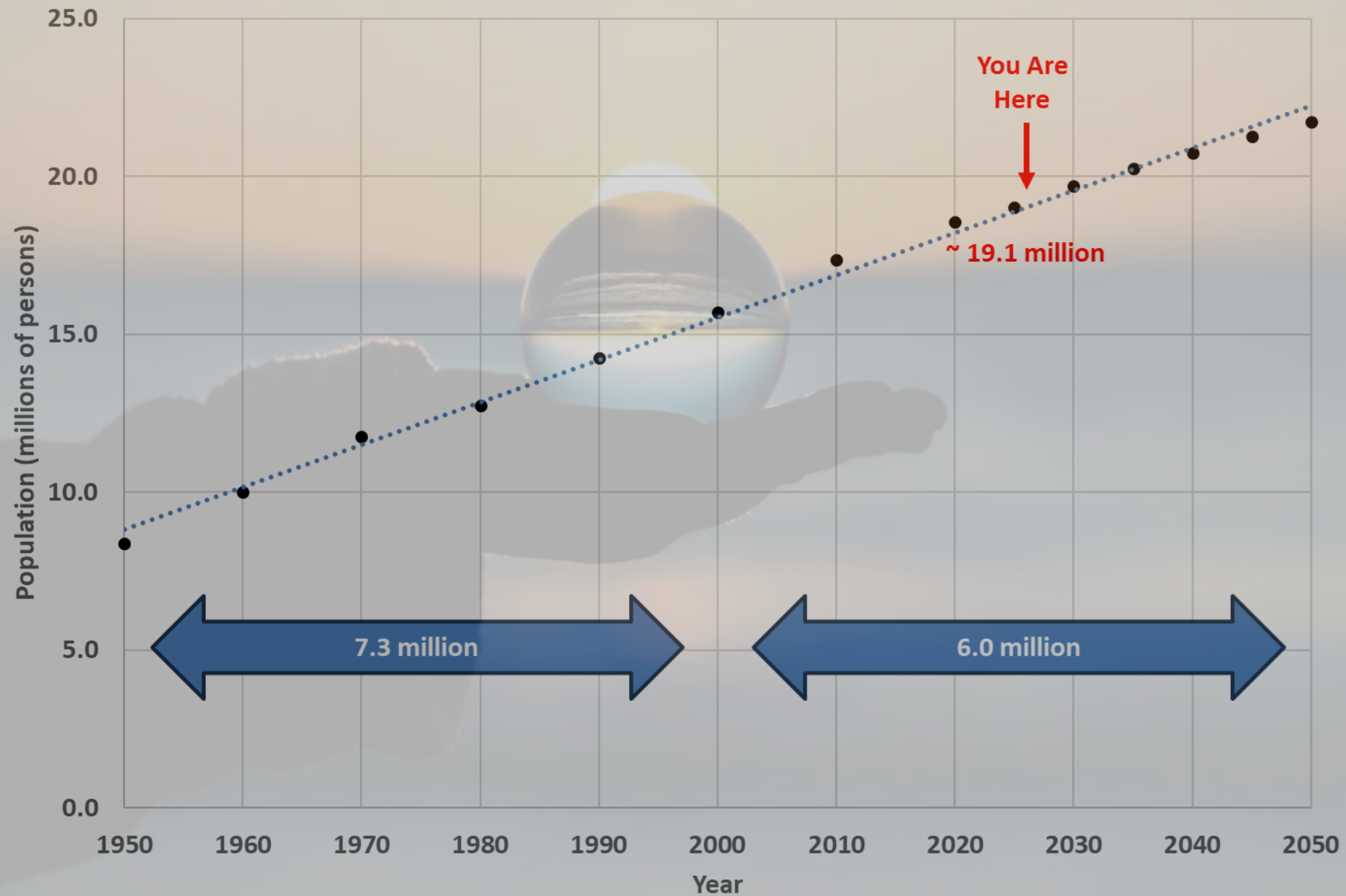
# Why Model Future Land Use Conditions?

**Large-scale ecosystem restoration and infrastructure projects take decades to accomplish.**

A hand holding a crystal ball over a sunset over water. The crystal ball reflects the sunset and the hand holding it. The background is a blurred sunset over water.

**Over decades, population growth coupled with changes in technology, climate, and energy production may significantly alter the landscape, challenging assumptions behind today's restoration strategies and decisions.**

## Population of the Chesapeake Bay Watershed



# Role of Future Land Use in Phase 7 CAST and Bay Agreement

1. Annual CAST Progress runs are based on an interpolation between the latest mapped land use (2022) and the “Business As Usual” (BAU) forecast for 2040.
2. Long-range water quality assessments (2075) on the effects of changing environmental conditions require changes in land use to be represented as one of those conditions.
3. Assessing development pressure on wildlife habitat, healthy watersheds, brook trout, and tidal land USWG: Review and recommend forecast of solar fields for the “Business As Usual” (BAU) forecast scenario for the year 2040.

# Role of the Workgroups & Goal Teams

**LUWG: Review and recommend “Business As Usual” (BAU) forecast scenario for the year 2040.**

- understand model assumptions, data, and methodology
- recommend analyses, adjustments, and alternative future scenarios

**USWG: Review and recommend forecast of solar fields for the “Business As Usual” (BAU) forecast scenario for the year 2040.**

- understand model assumptions, data, and methodology
- recommend analyses, adjustments, and alternative future scenarios

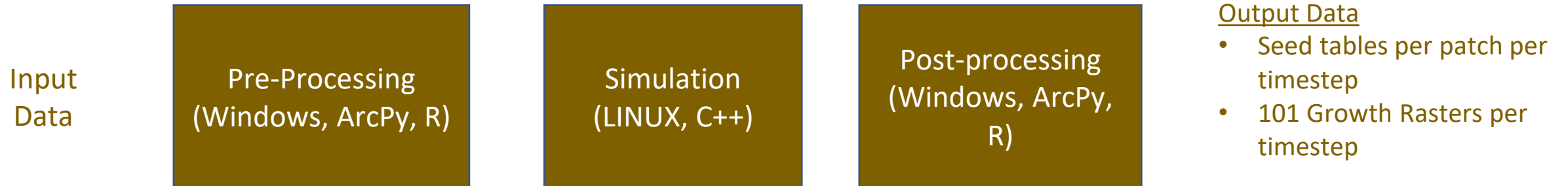
**CWGT: Approve “Business As Usual” (BAU) forecast scenario for the year 2040.**

# CBLCM Evolution (2010 – 2026)

## CBLCM v1 and v2 (2010 -2013)



## CBLCM v3 and v4 (2014 -2018): Local, serial



## CBLCM v5 and v6 (2019 - 2024): Cloud-based, parallel, and distributed





# CBLCM Evolution (2010 – 2026)

**CBLCM v7 (2025 - ): Cloud-based, parallel, distributed, and parameterized with high-res data**

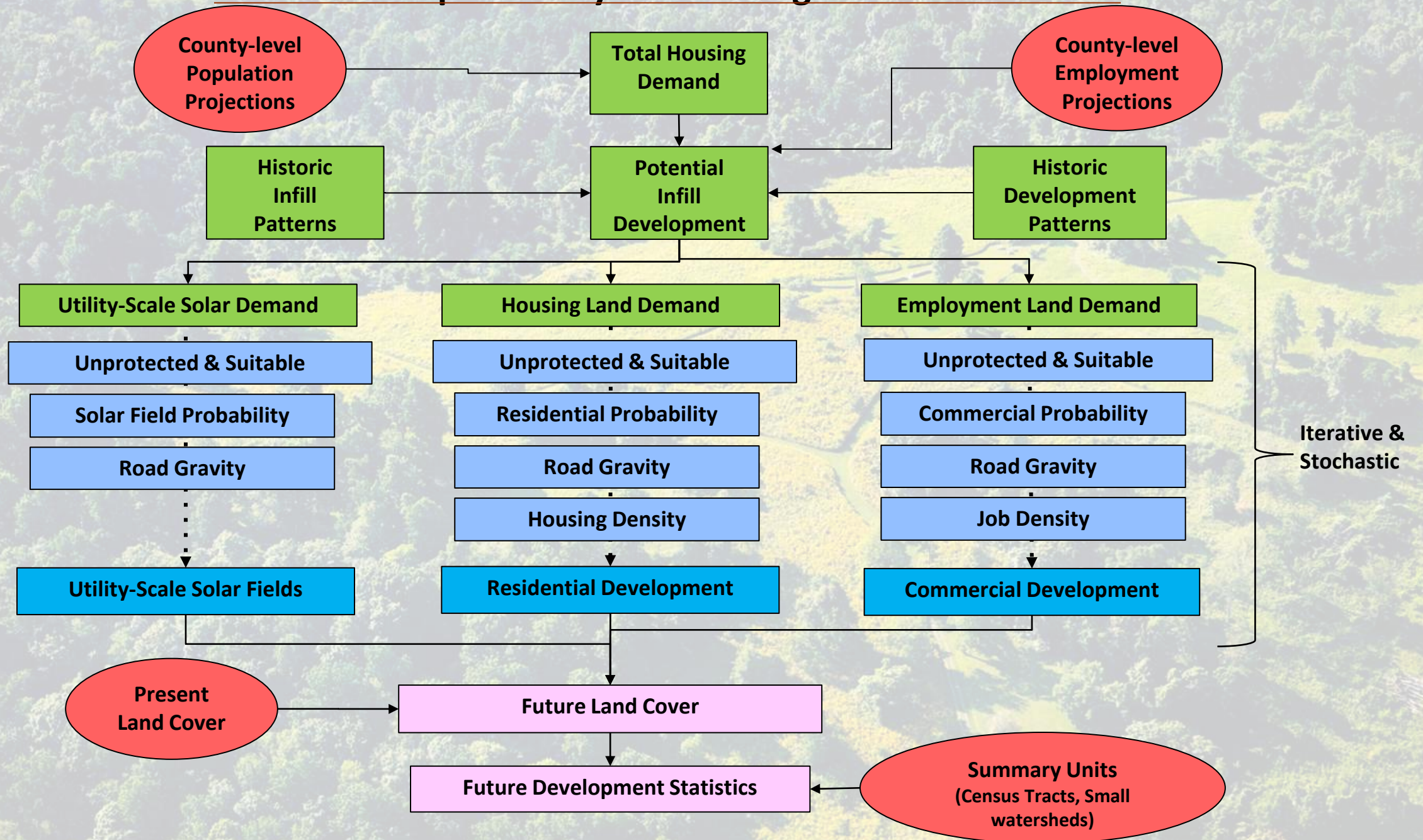


## Version 7 Improvements

- Probabilities of growth derived from high-resolution land use change from 2013/14 to 2021/22
- Fully-developed parcels are excluded from future growth
- Residential and commercial areas defined at the parcel level- significantly improving the accuracy of development densities and residential and commercial infill/redevelopment
- Estimates of future impervious surfaces derived uniquely within each state from relationships between parcel size and high-resolution impervious cover
- Sewer service areas remapped at the parcel scale from the latest county-level data

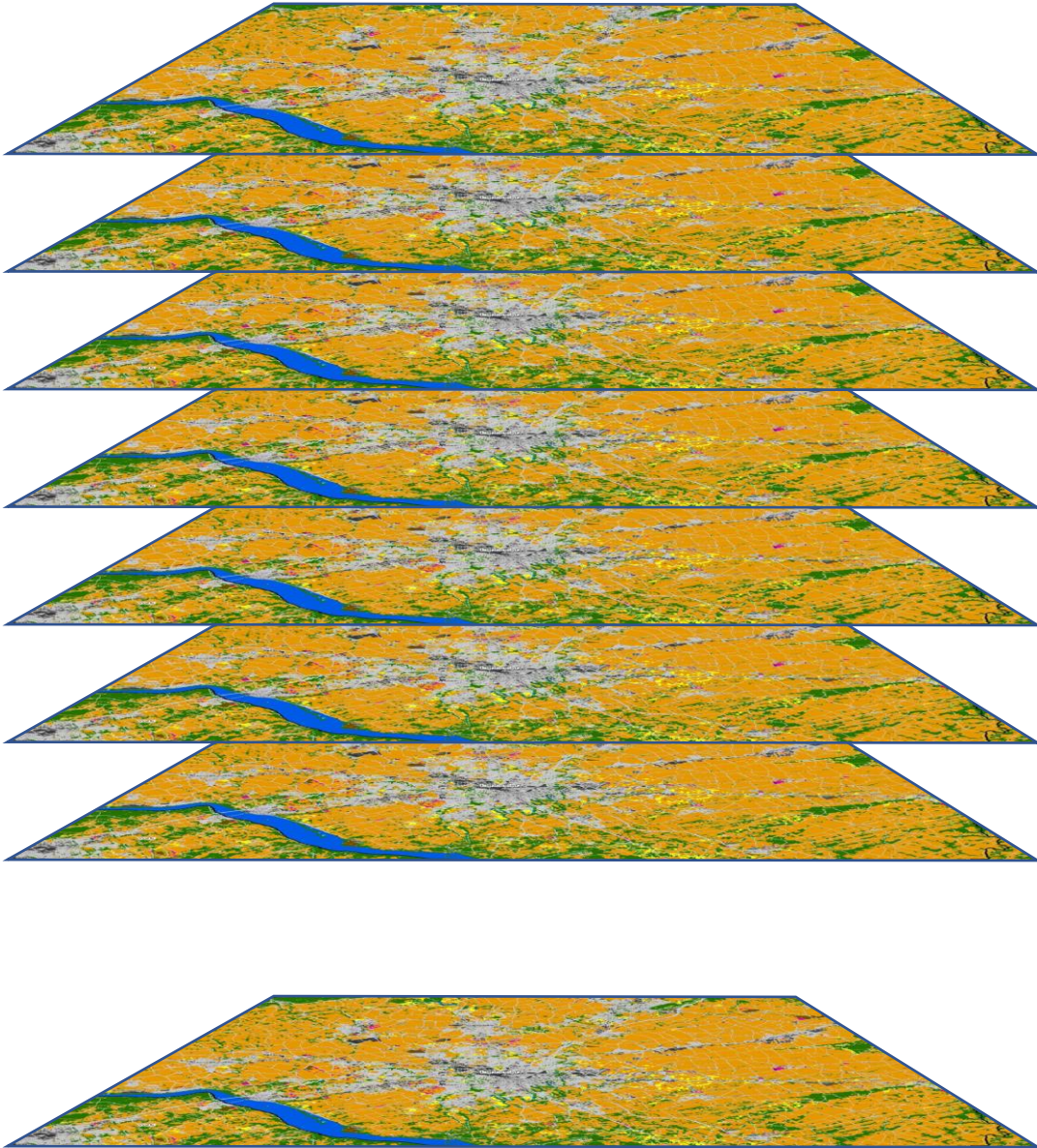


# Chesapeake Bay Land Change Model v7





# Multiple Stochastic Iterations

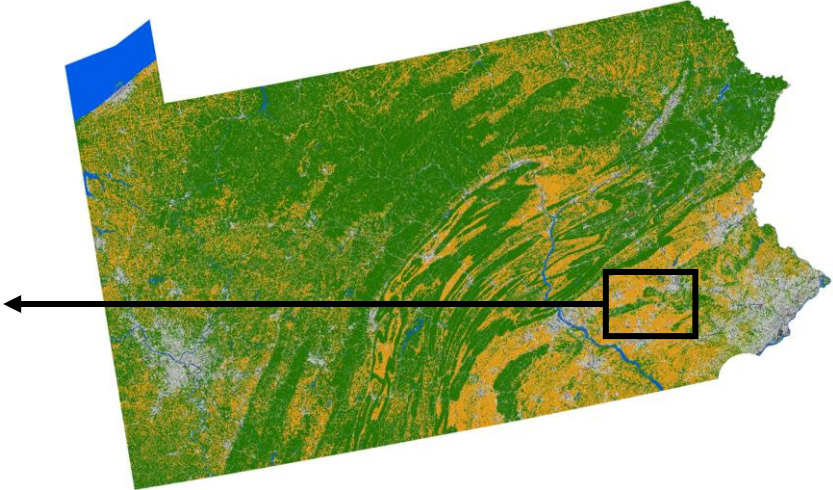
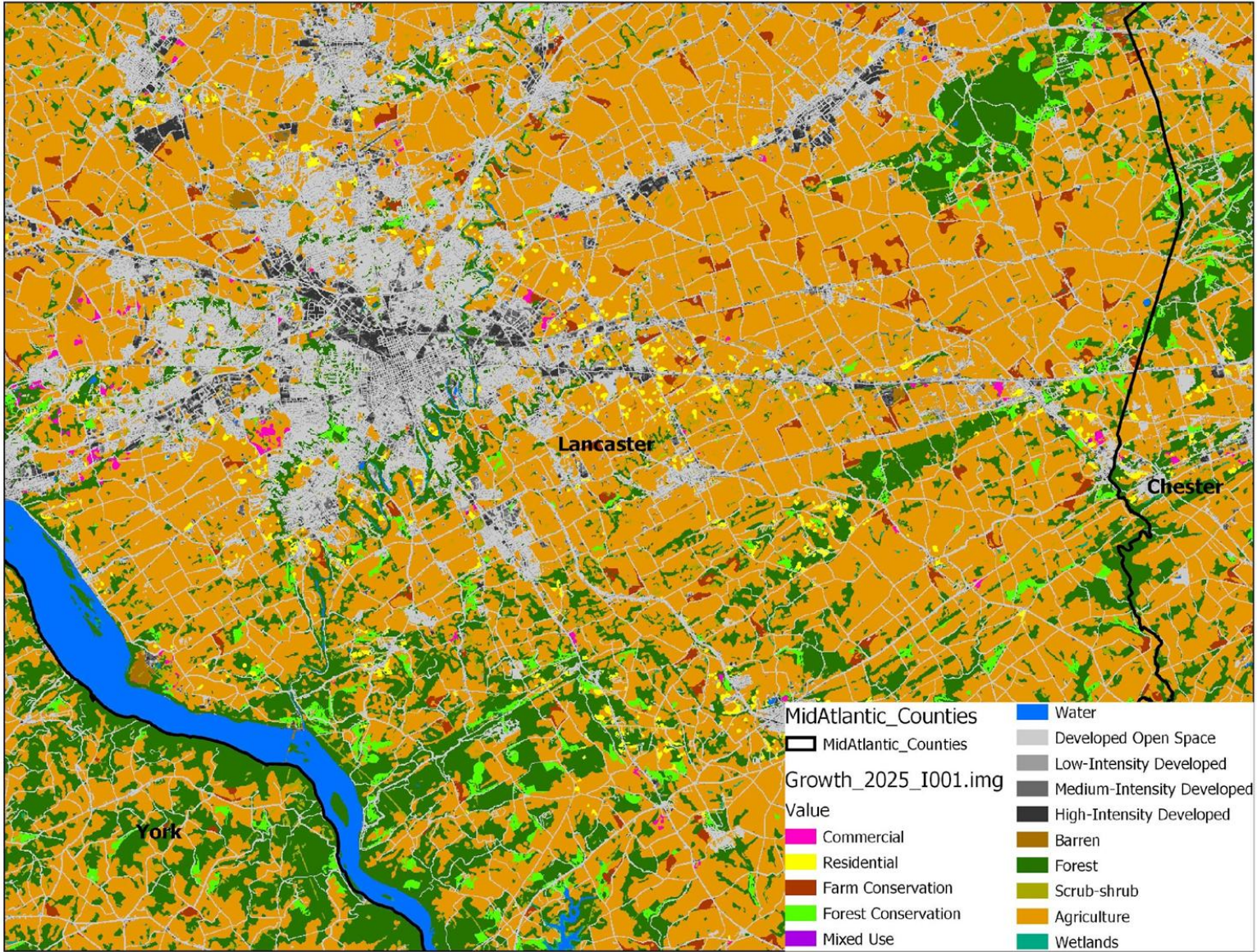


Every county is simulated 101 times for each scenario and target year, i.e., 2040.

Average of simulations by summary unit =  
**future development**

Relative Standard Deviation =  
**estimate of uncertainty**



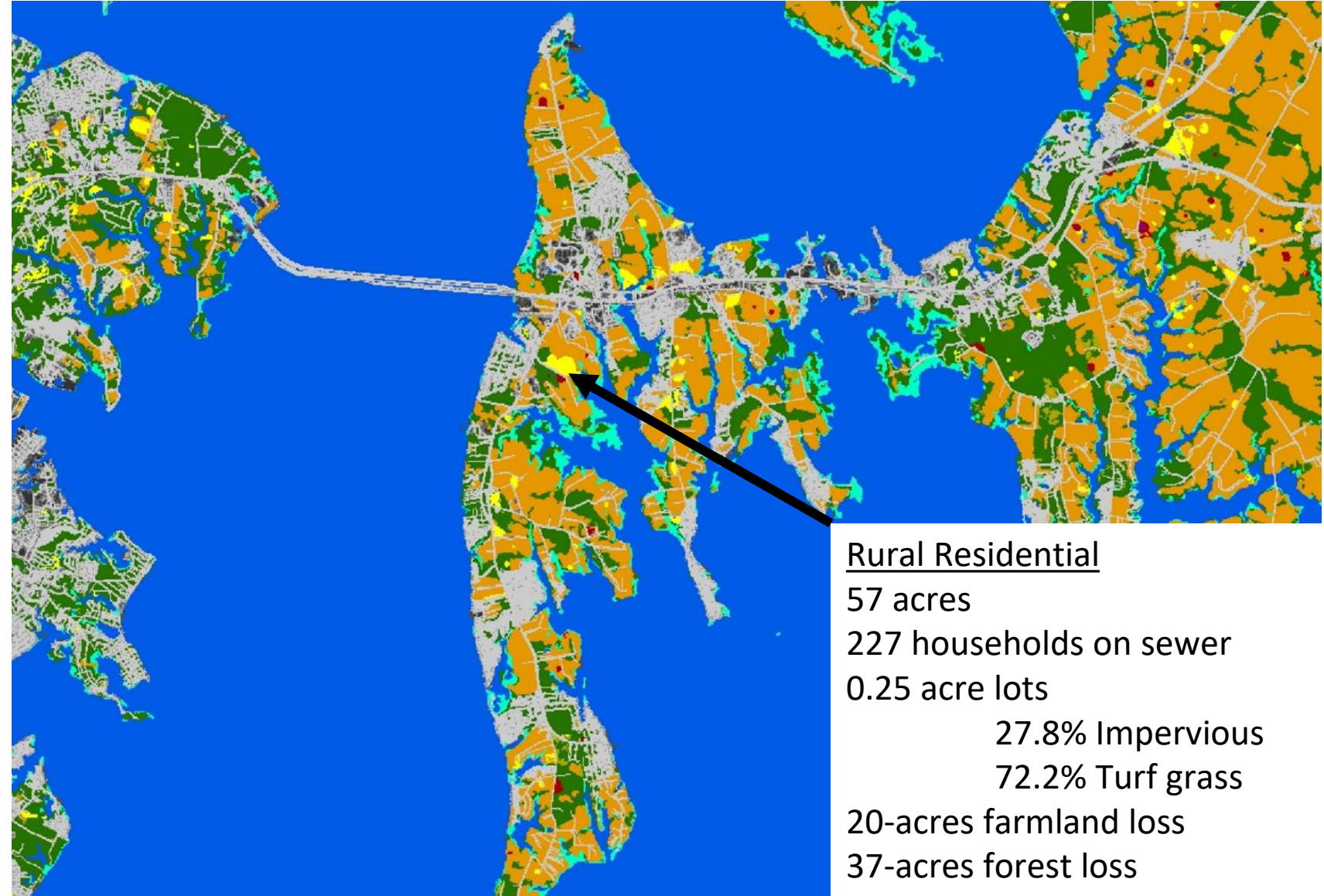


Simulated year 2025 residential, commercial, and mixed-use development and farm and forest land conservation in southeastern Pennsylvania, USA.



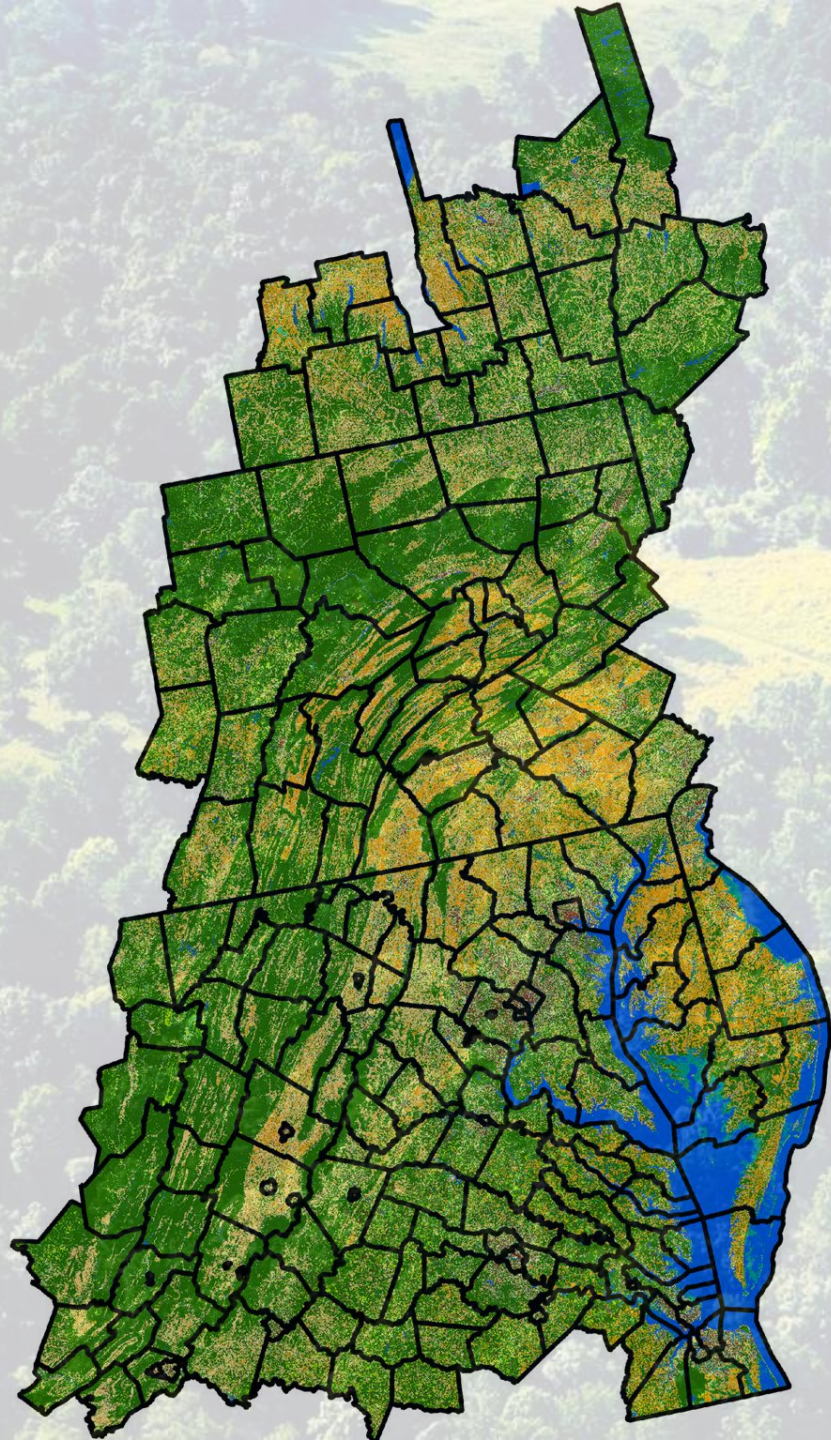
# Land Change Model Outputs: Summary Statistics

- Impervious surface and turf grass expansion
- Forest conversion to development
- Farmland conversion to development
- Future population on sewer and septic





# High-Resolution Land Use / Land Cover (LULC) Data



- **Mapped extent**

- 205 counties intersecting or adjacent to the Chesapeake Bay watershed
- 99,000 square miles

- **Spatial Resolution**

- 1-square meter cells

- **Temporal Resolution**

- 2013/14, 2017/18, 2021/22

- **Categorical Resolution**

- 56 Land Use/Land Cover classes



# Chesapeake Bay Program Land Use/Land Cover: A Brief Project History



2013/14

- 16-classes
- First 1-meter LULC product

2017



2017/18

- 54-classes
- First 1-meter LULC Change product (2013/14 – 2017/18)

2022



2021/22

- 56-classes
- Three dates of 1-meter LULC and three LULC Change products

2024



2025/26

- 56-classes?
- First time mapping land cover and change with AI

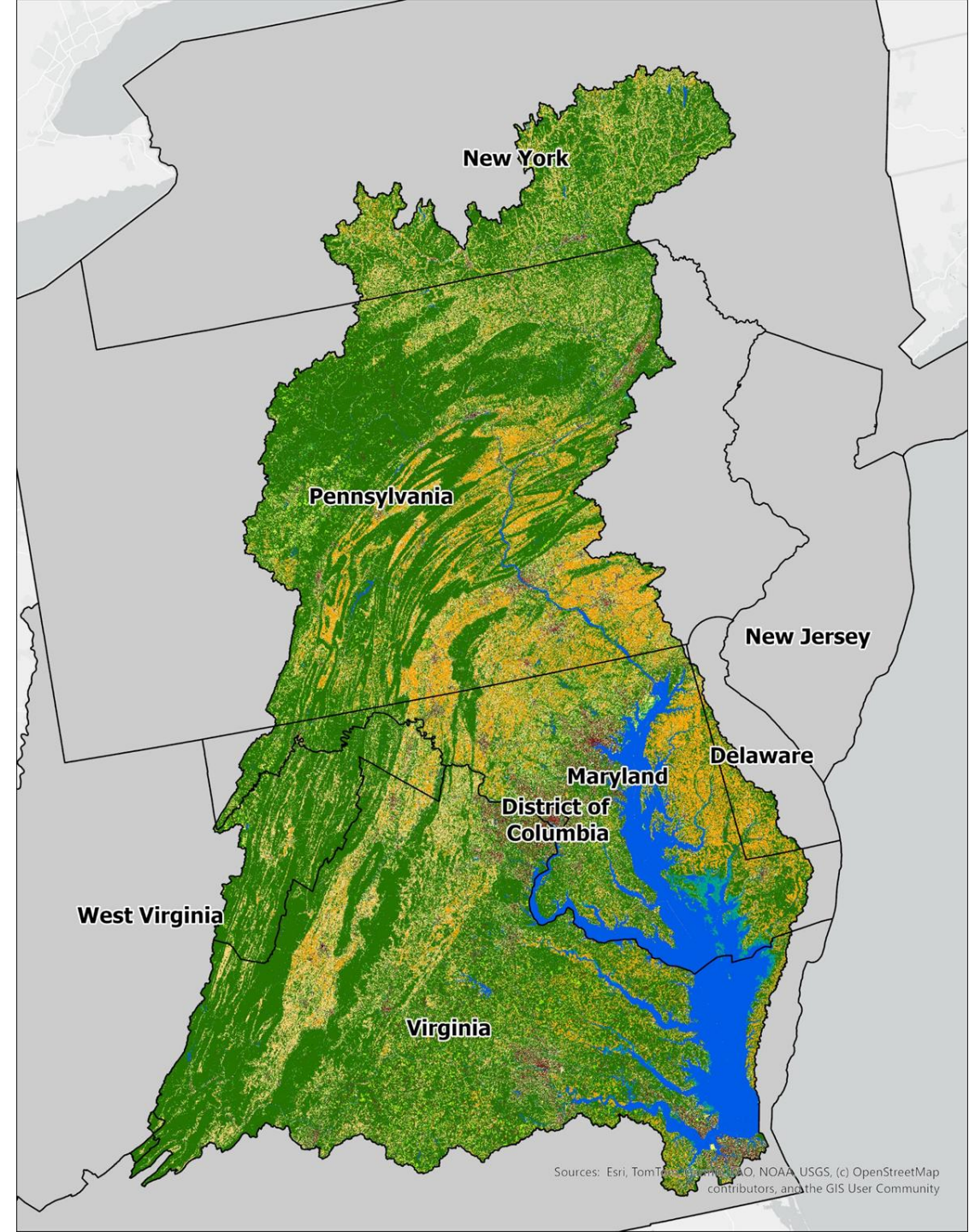
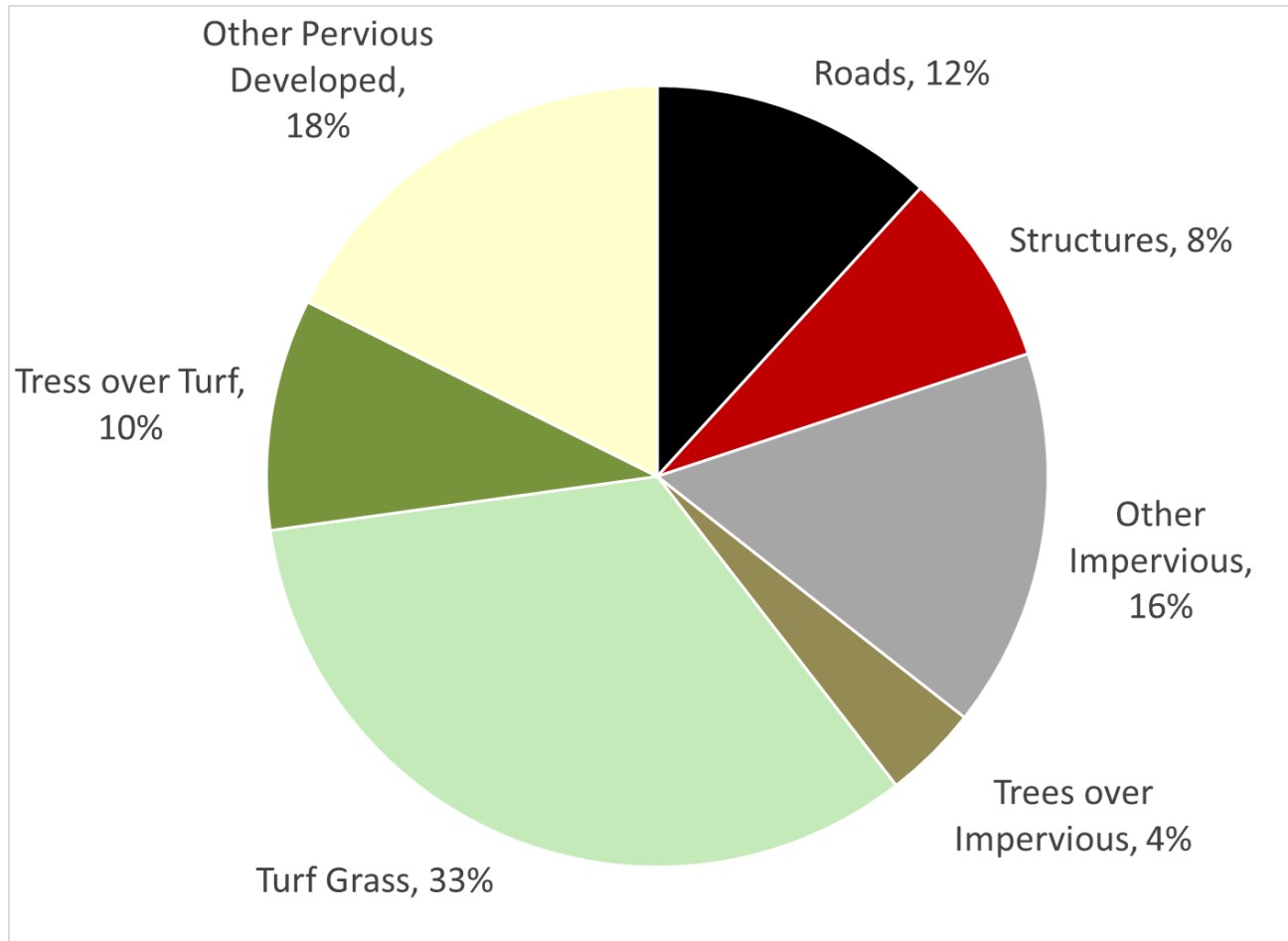
2028

## Land Use/Land Cover Monitoring

With each newly mapped year, the previous year(s) are remapped using the same methods for consistent change detection



# Components of Development





# Mapping developed residential and commercial areas

- Parcel data attributed with:
  - USPS Residential Delivery Indicator (RDI)
  - Impervious Area
  - Impervious Area in Structures
- Institutional polygons (schools, colleges, sports venues, churches)
- Other developed areas (cemeteries, landfills, golf courses, power infrastructure)
- Protected lands

## Commercial

"Retail Sales/Wholesale/Professional Services"  
"Other Urban or Built-up Land"  
"Industrial"  
"Other Commercial"  
"Utilities"  
"Junk/Salvage Yards"  
"Vehicle Related Activities"  
"Warehouses and Temporary Storage"  
"Airports"  
"Marinas/Port Facilities/Docks"

## Comm-Open

"Airports"  
"Recreational"

## Comm-Institutional

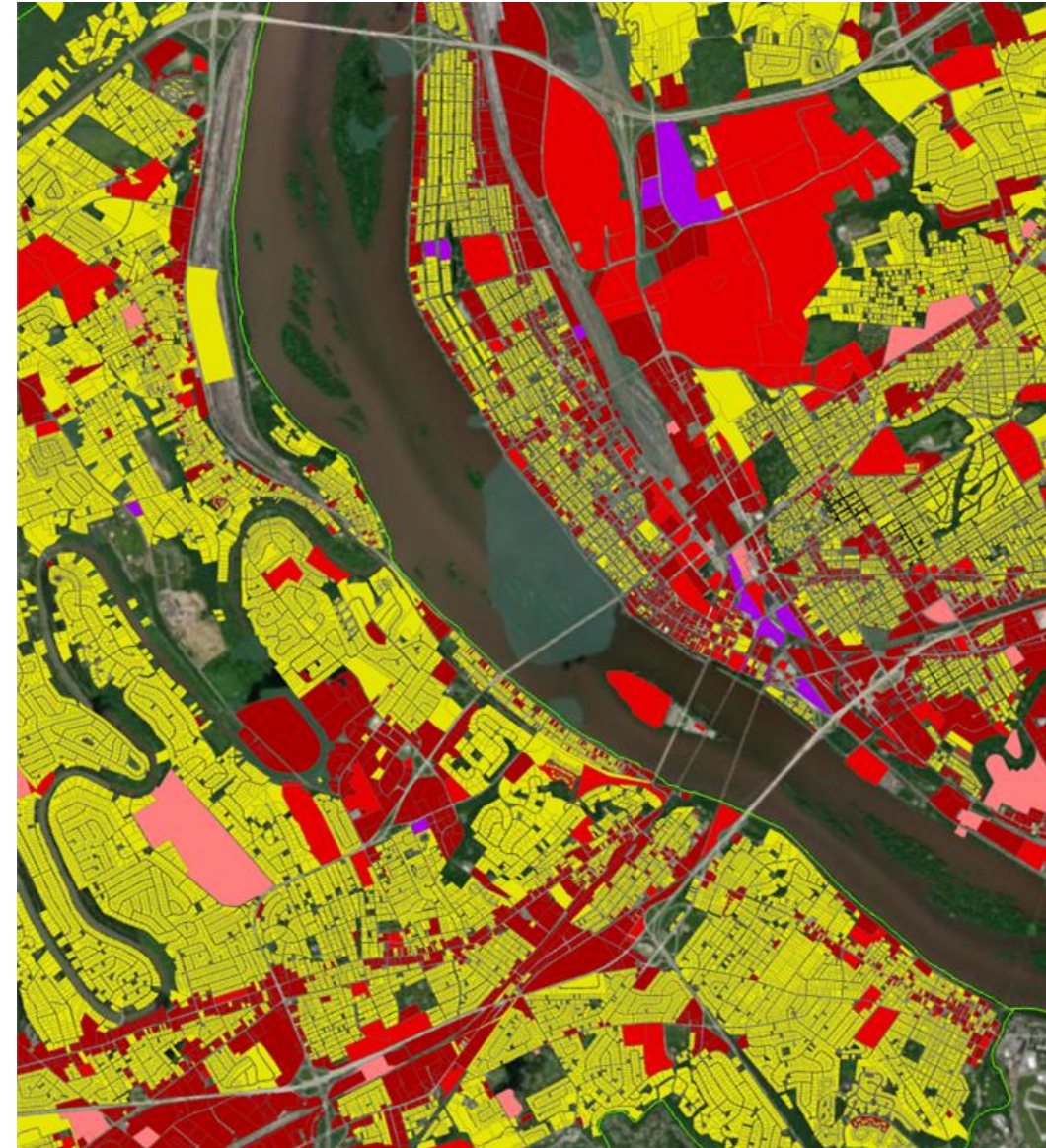
"Institutional/Governmental"

## Residential

"Multi-Family Dwellings"  
"Mobile Home Parks/Courts"  
"Mixed Single and Multi-Family Residential"  
"Mobile home Parks/Courts"  
"Single Family Dwellings"

## Excluded classes

Agricultural  
Parking lots



Harrisburg,  
PA

# Mapping residential and commercial densities by Census Block

1. Attribute 2020 Census Blocks with total housing units and total jobs.
1. Estimate developed residential and commercial areas within each Census Block

**Housing Density** = housing units / residential area

**Job Density** = jobs / commercial area

**Housing  
Density Raster**  
Units per 30m Cell

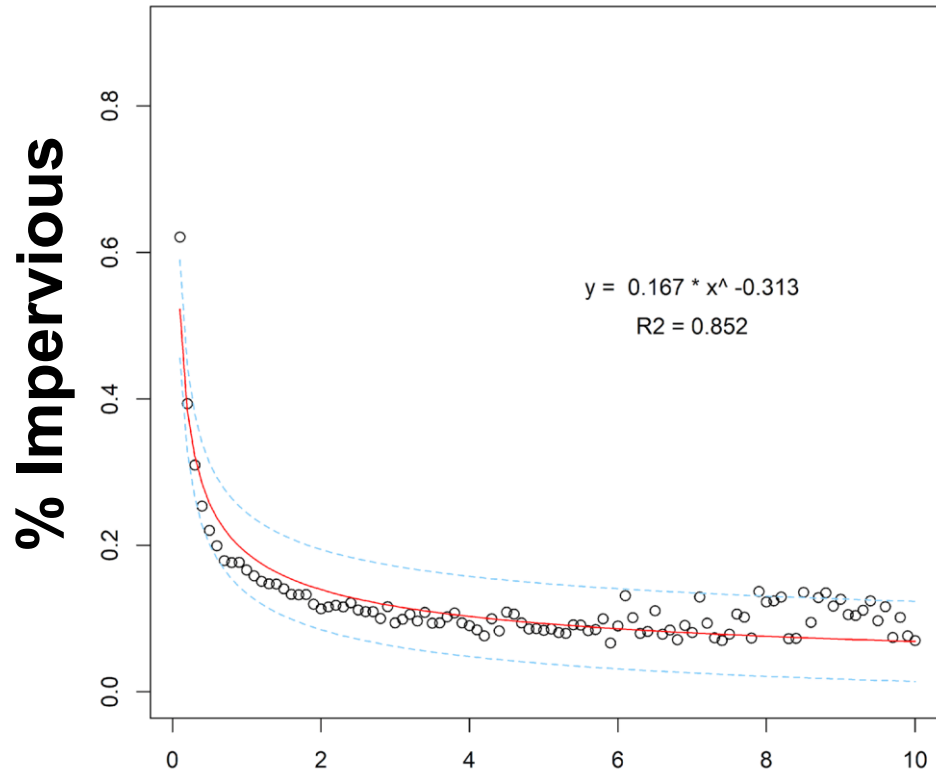


Harrisburg, PA



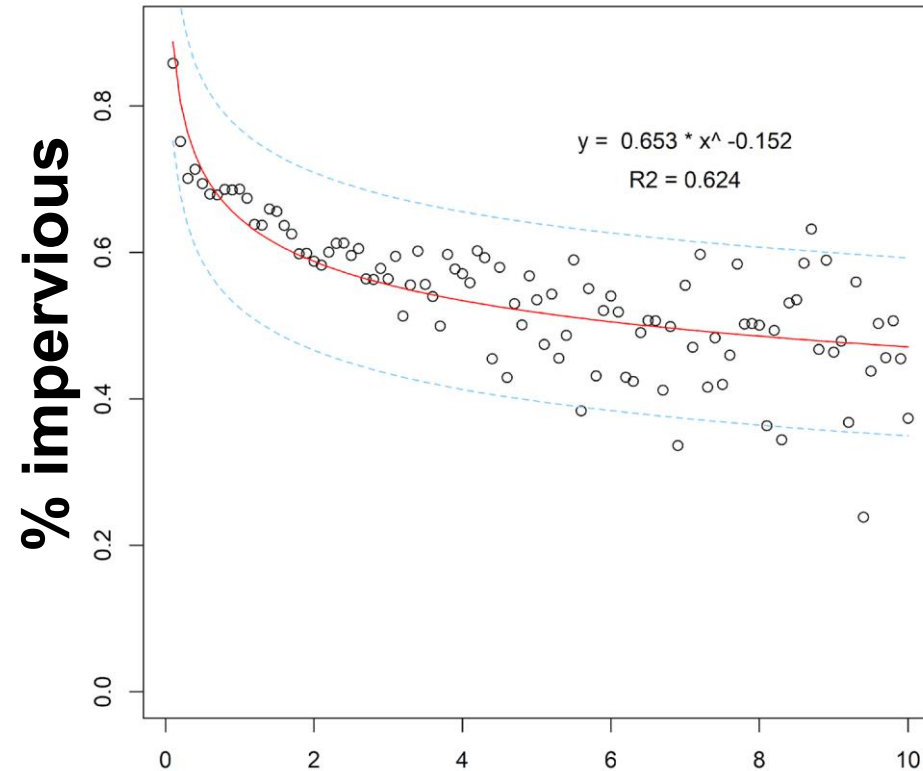
# Estimating impervious cover from parcel size (state-specific equations)

## Residential



## Parcel Size (acres)

## Commercial



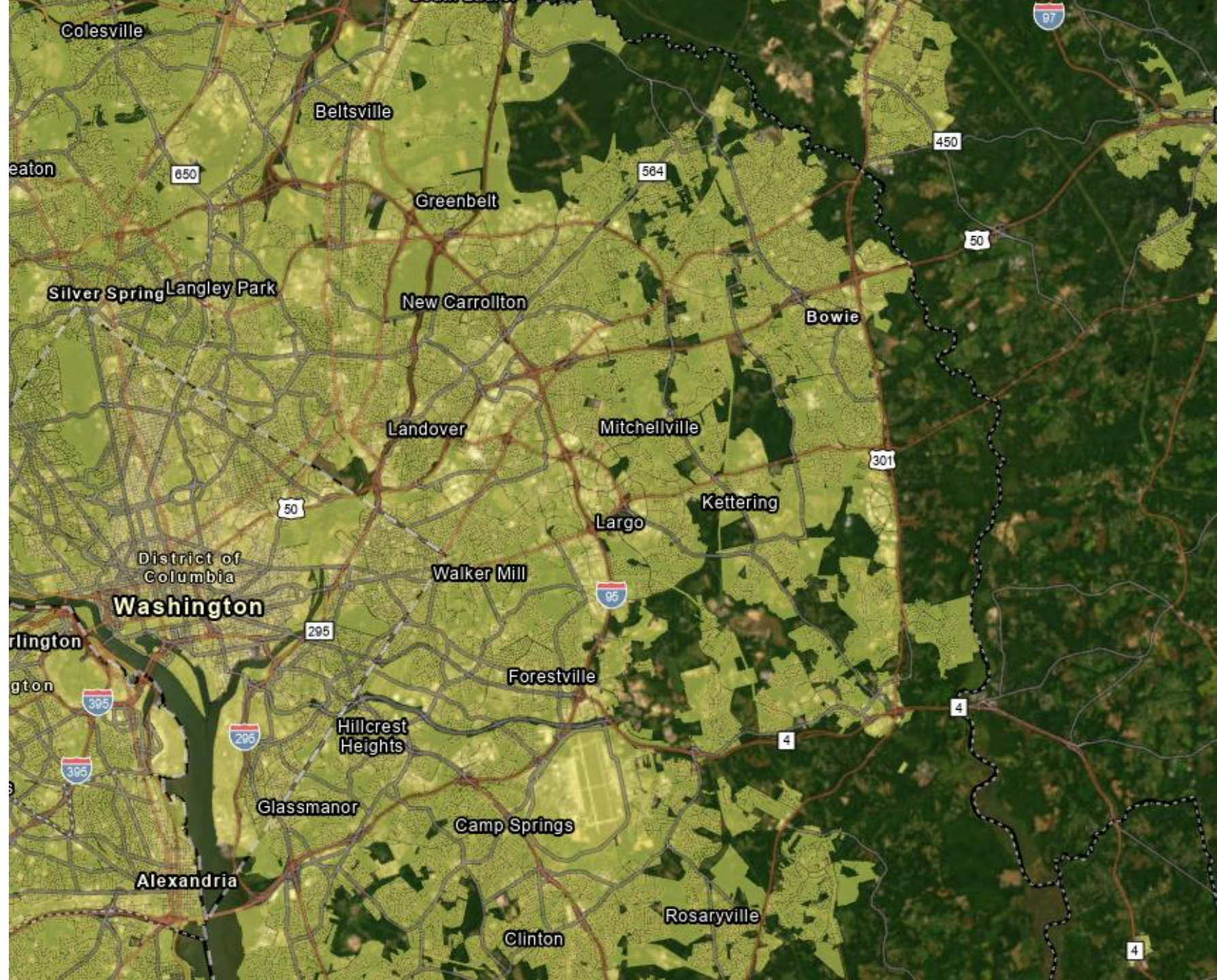
## Parcel Size (acres)

- Mean percent impervious for parcels binned at 0.1-acre intervals up to 10 acre lots.
- Power functions fit to the data produced best model fit.
- Residential model displays lower residuals, values begin to deviate at lot sizes  $\geq 6$  acres
- Commercial model displays higher residuals as parcel size increases



# Mapping Sanitary Sewer Service Areas




Parcel-scale map of  
areas connected to  
sewer for all  
counties within or  
adjacent to the  
Chesapeake Bay  
watershed





# Mapping Septic Systems

Parcel-scale map of septic footprint and septic point data for all counties within or adjacent to the Chesapeake Bay watershed

-  = sewer service area
-  = septic footprint
-  = septic systems

Anne Arundel County, MD



This information is preliminary and is subject to revision. It is being provided to meet the need for timely best science. The information is provided on the condition that neither the U.S. Geological Survey nor the U.S. Government shall be held liable for any damages resulting from the authorized or unauthorized use of the information.

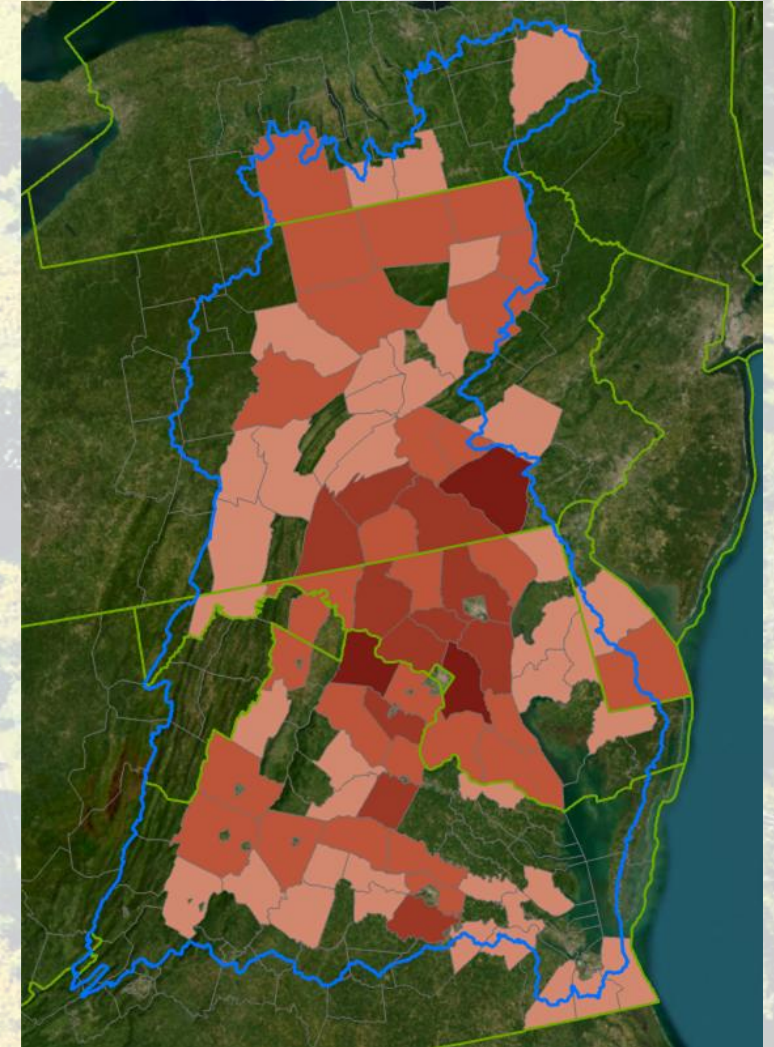
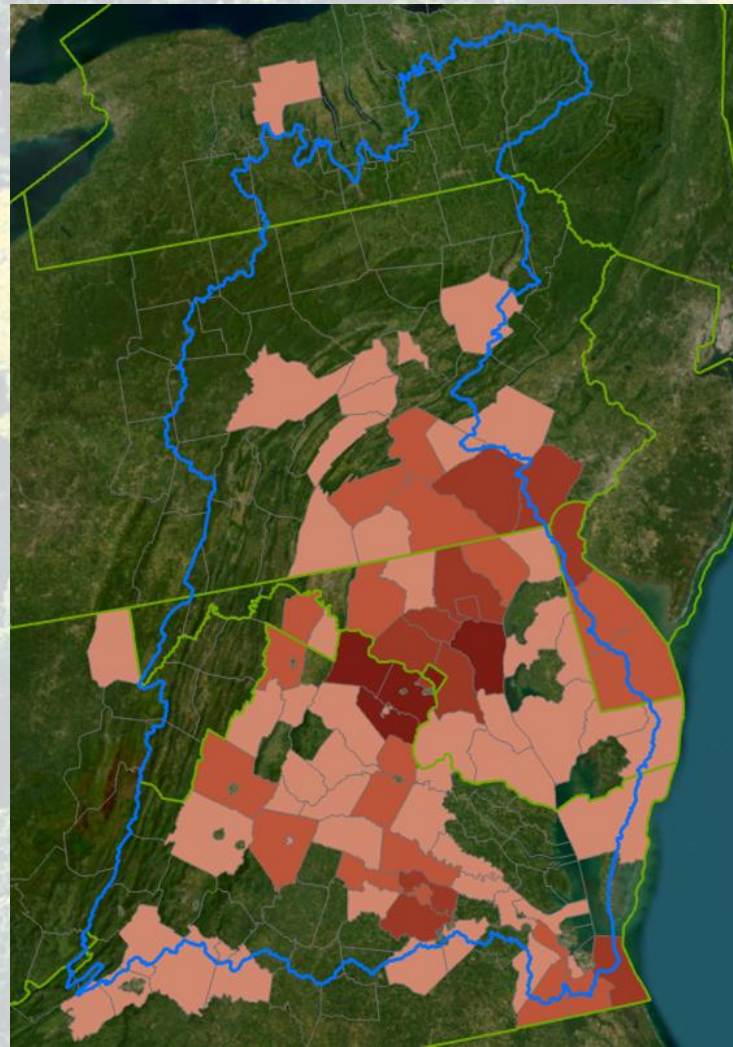
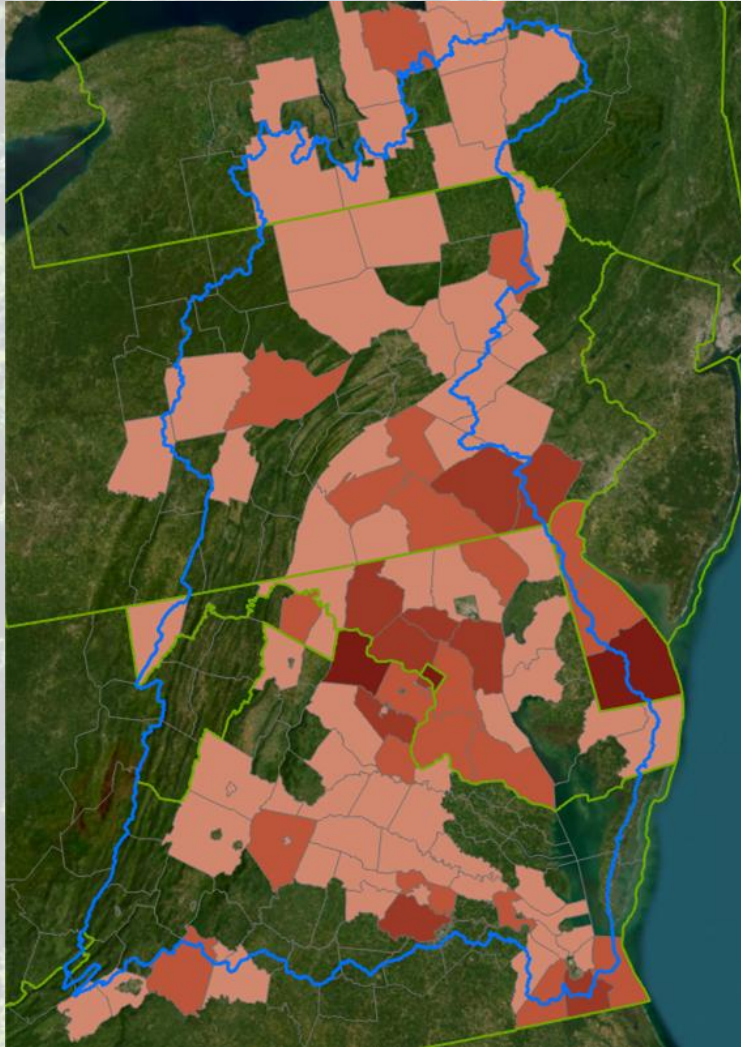


# Chesapeake Bay Region Observed Growth 2010 - 2020

**Housing Growth: 0.41 million**

**Job Growth: 1.09 million**

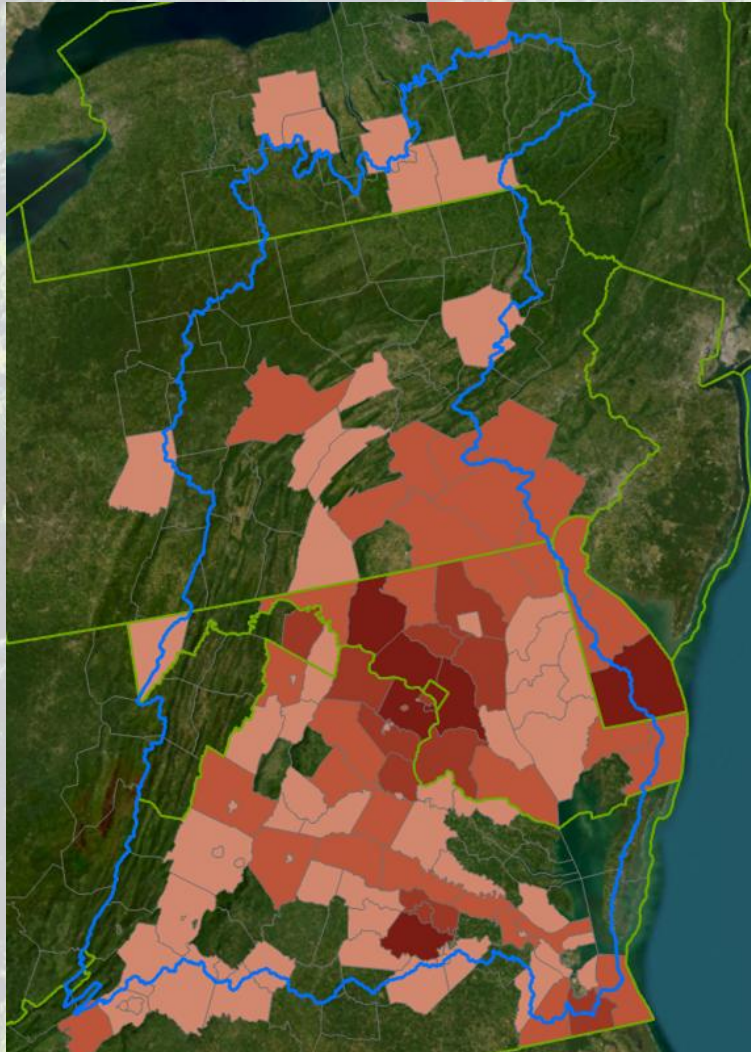
**Observed Growth: 172,802 acres**



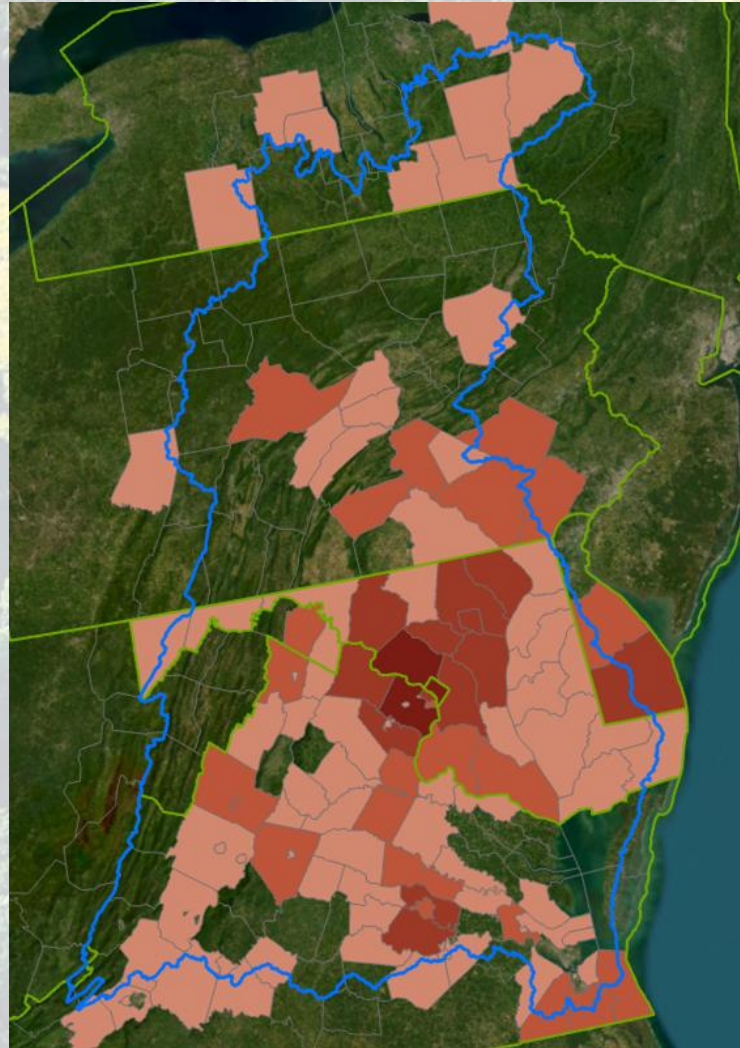


# Chesapeake Bay Region Future Growth 2020 - 2050

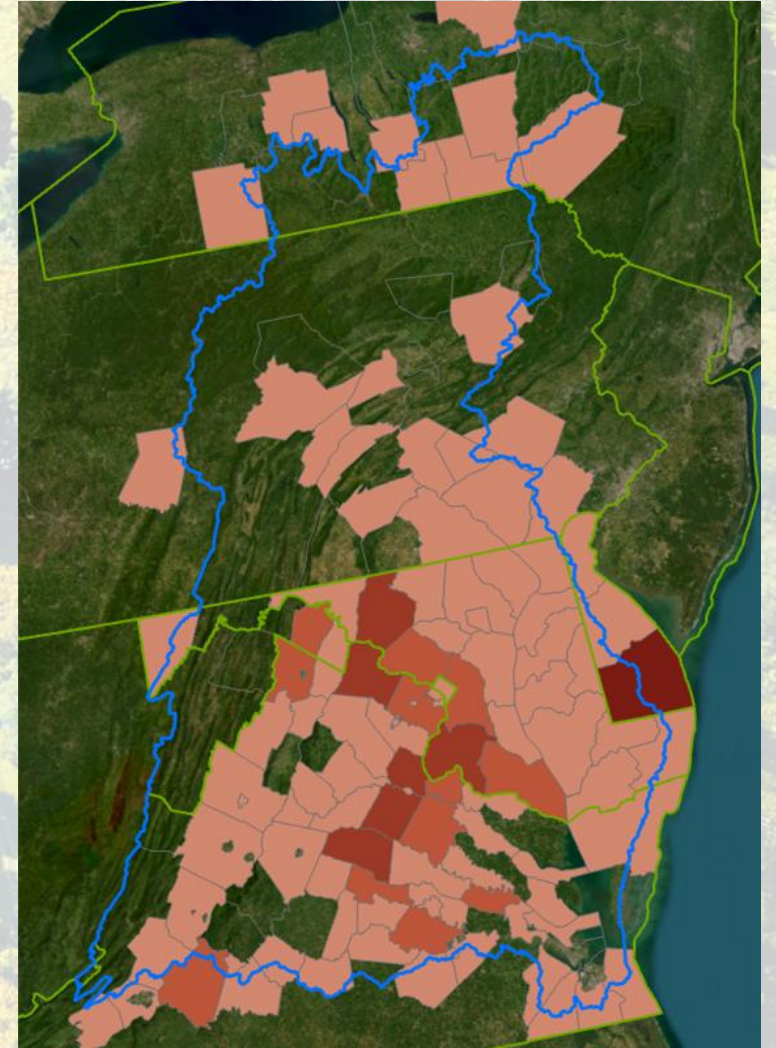
**Additional Housing: 1.99 million**



**Additional Jobs: 2.73 million**



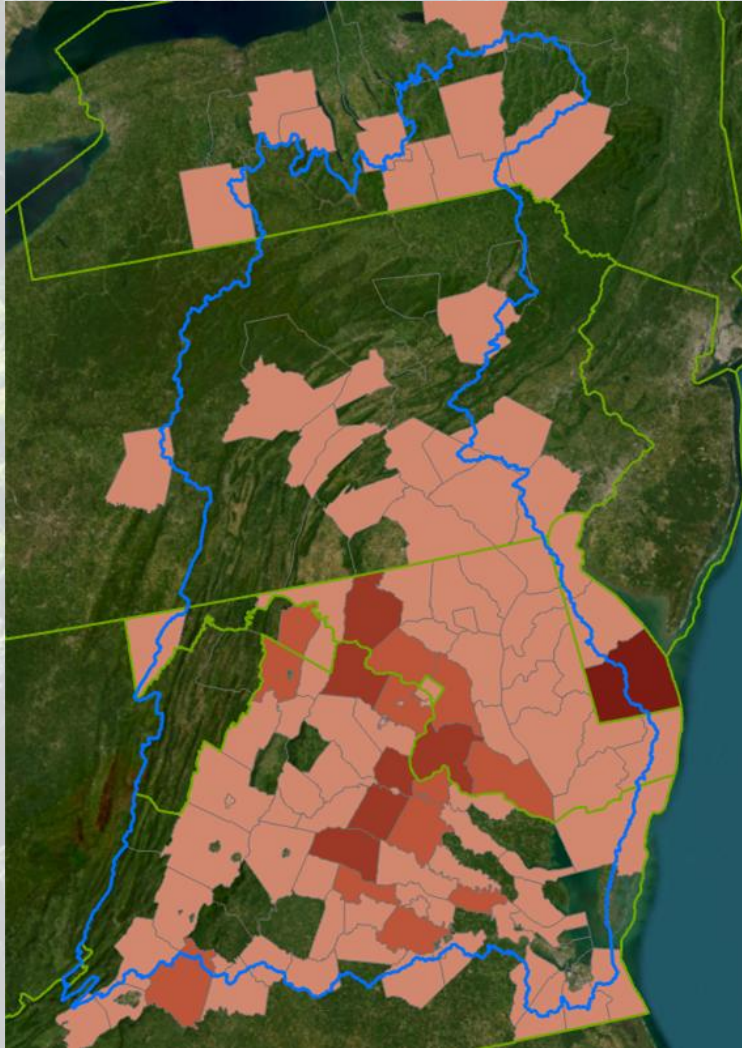
**Simulated Growth: 317,822 acres**



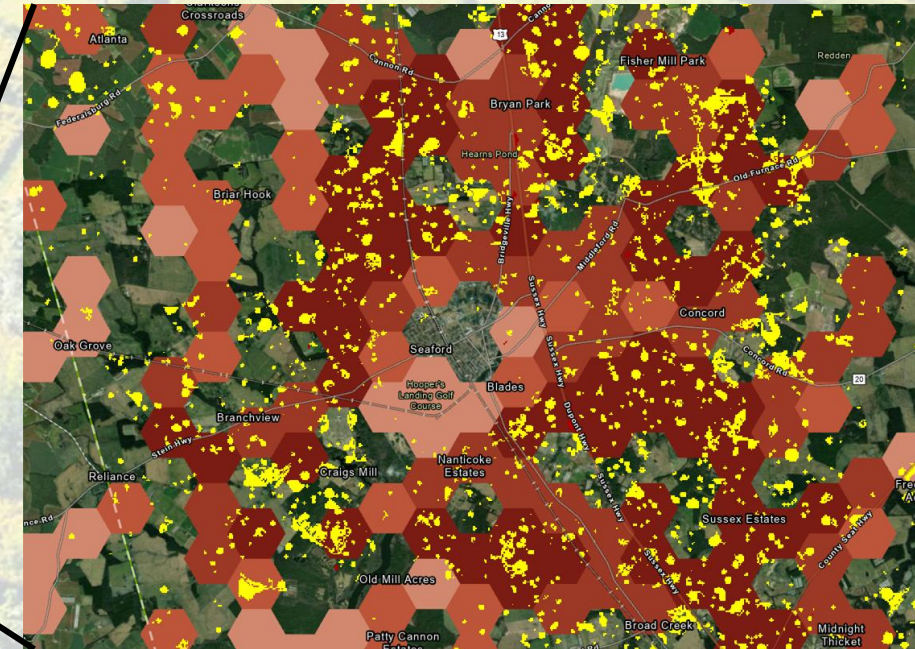
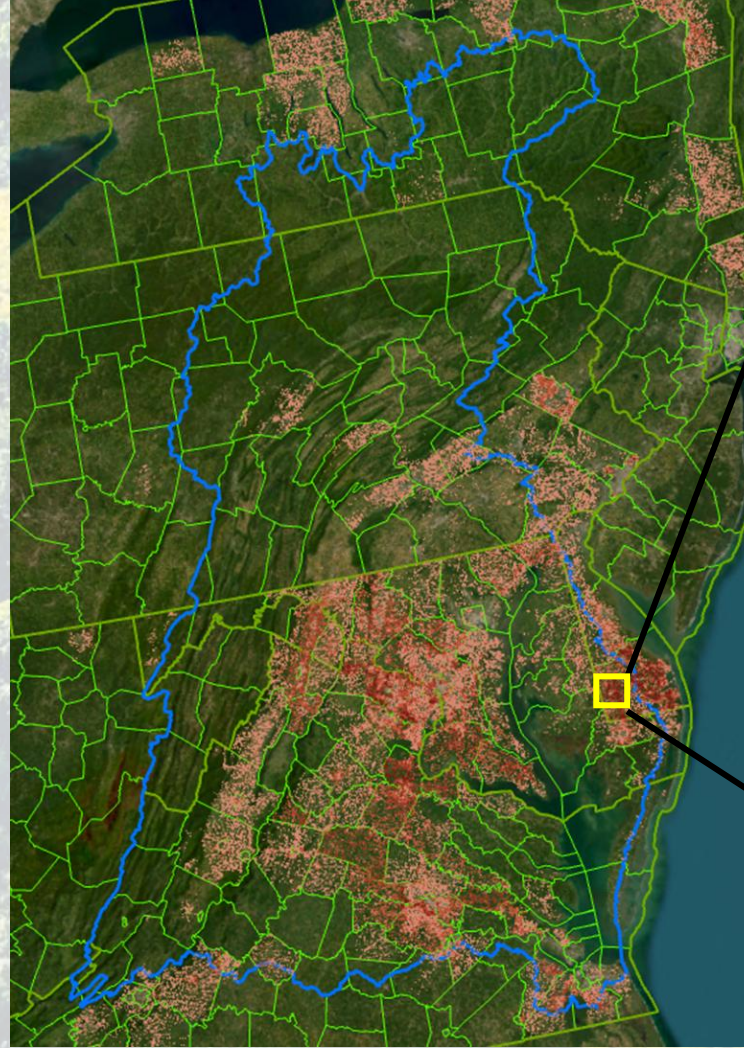


# Chesapeake Bay Region Future Land Use 2020 - 2050

**Simulated Growth: 317,822 acres**



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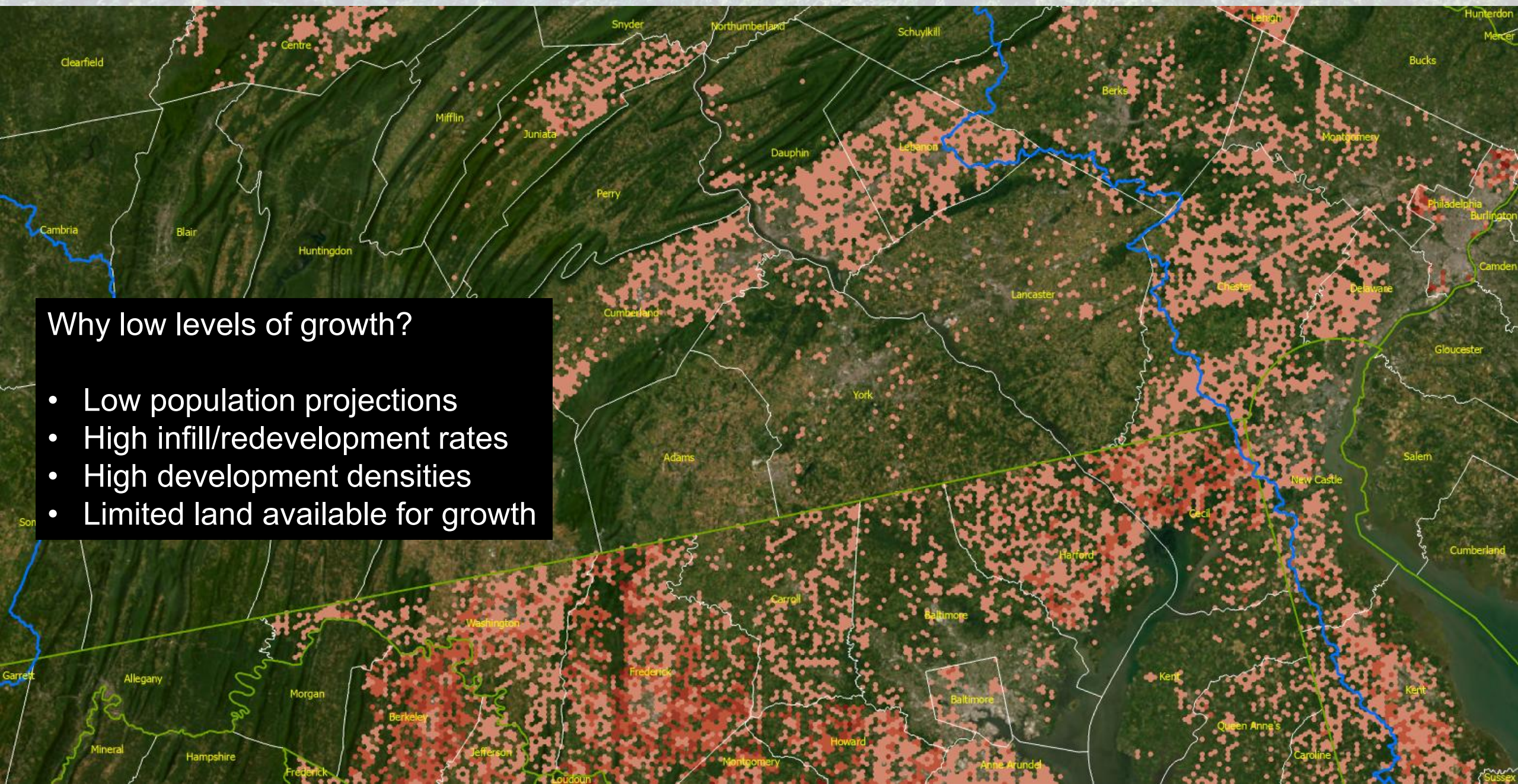
**Seaford, DE**



# 2050 Development: Northern Maryland and Southeastern Pennsylvania

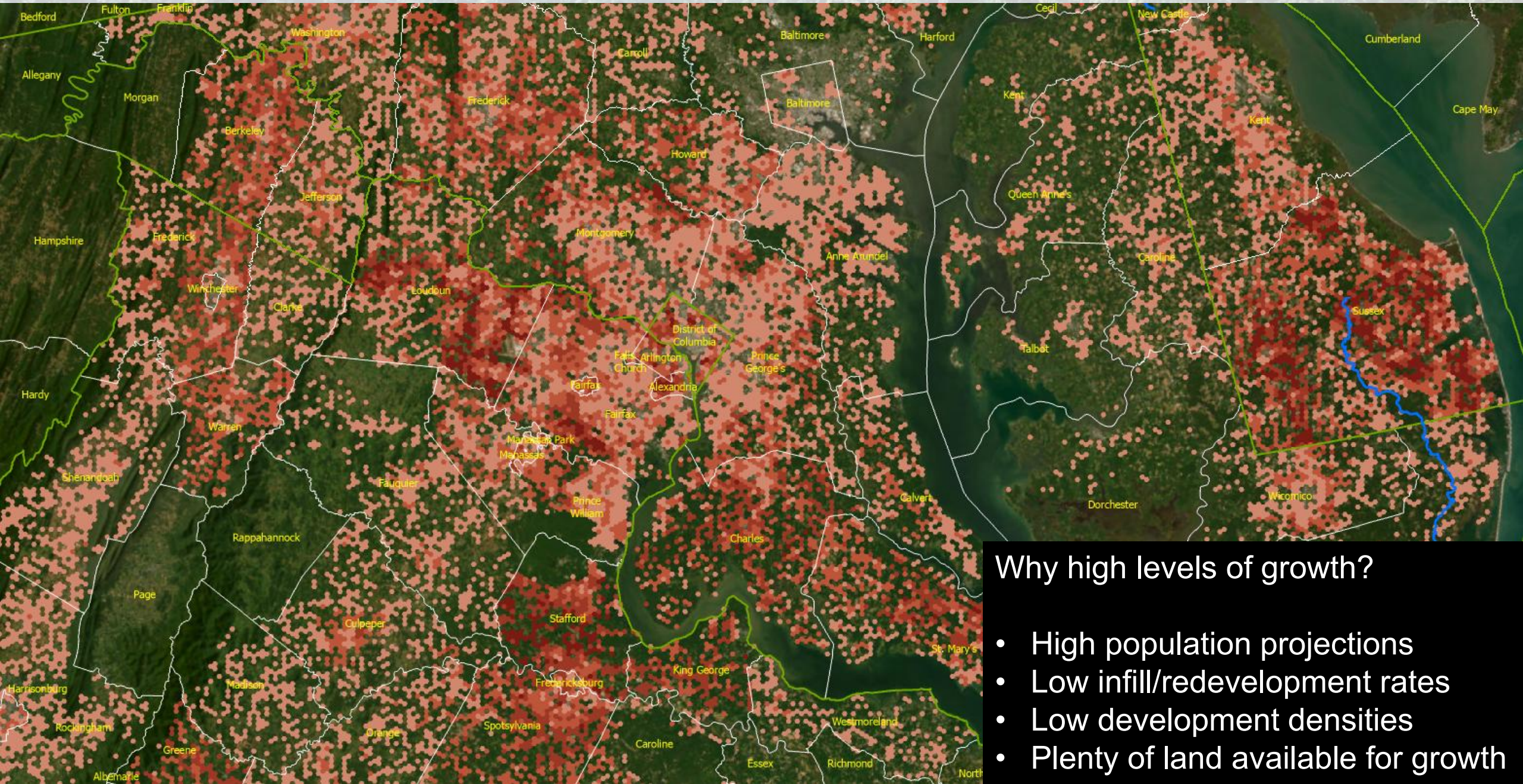
## Why low levels of growth?

- Low population projections
- High infill/redevelopment rates
- High development densities
- Limited land available for growth





# 2050 Development: Northern Virginia and Central Maryland



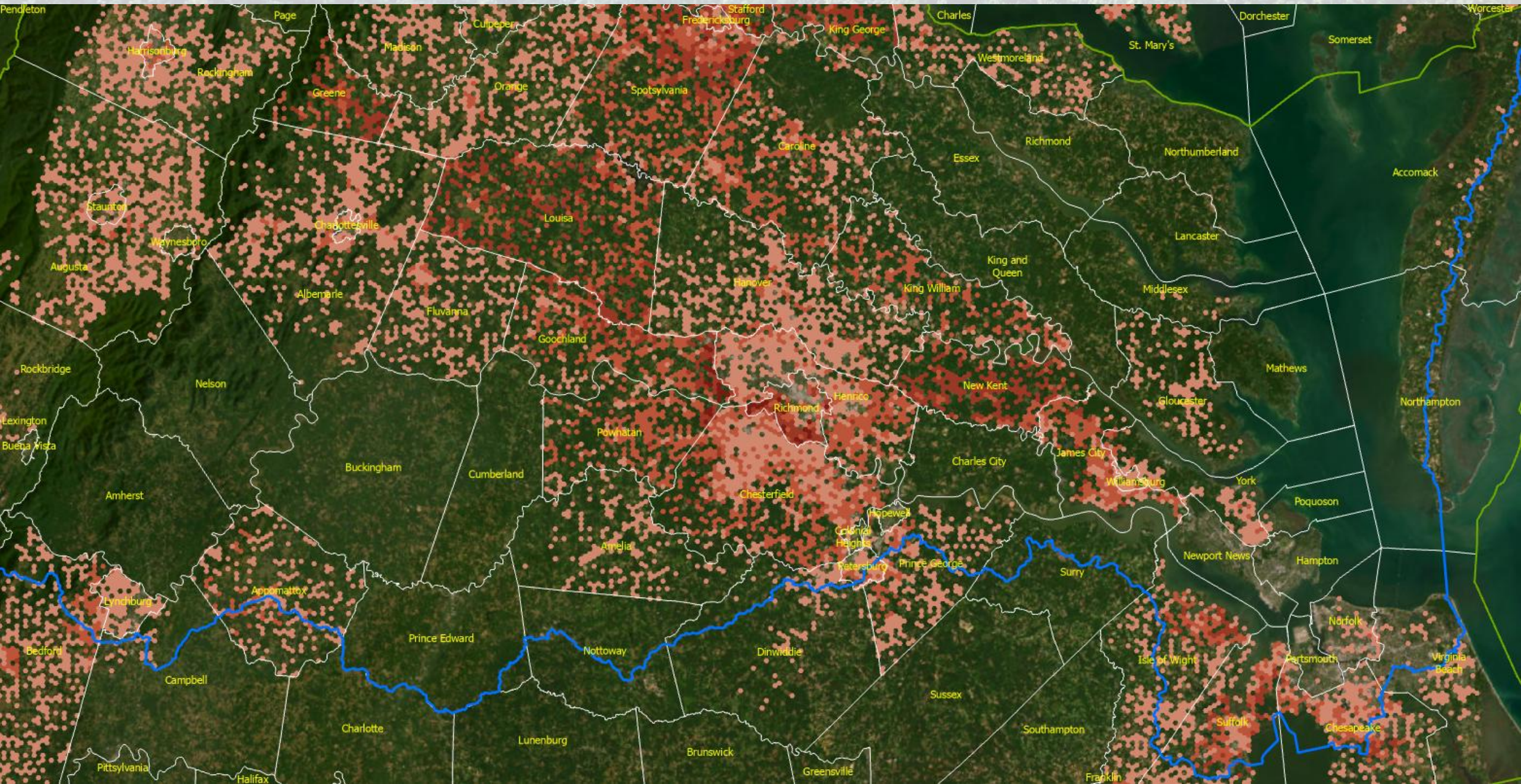
## Why high levels of growth?

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- Low development densities
- Plenty of land available for growth



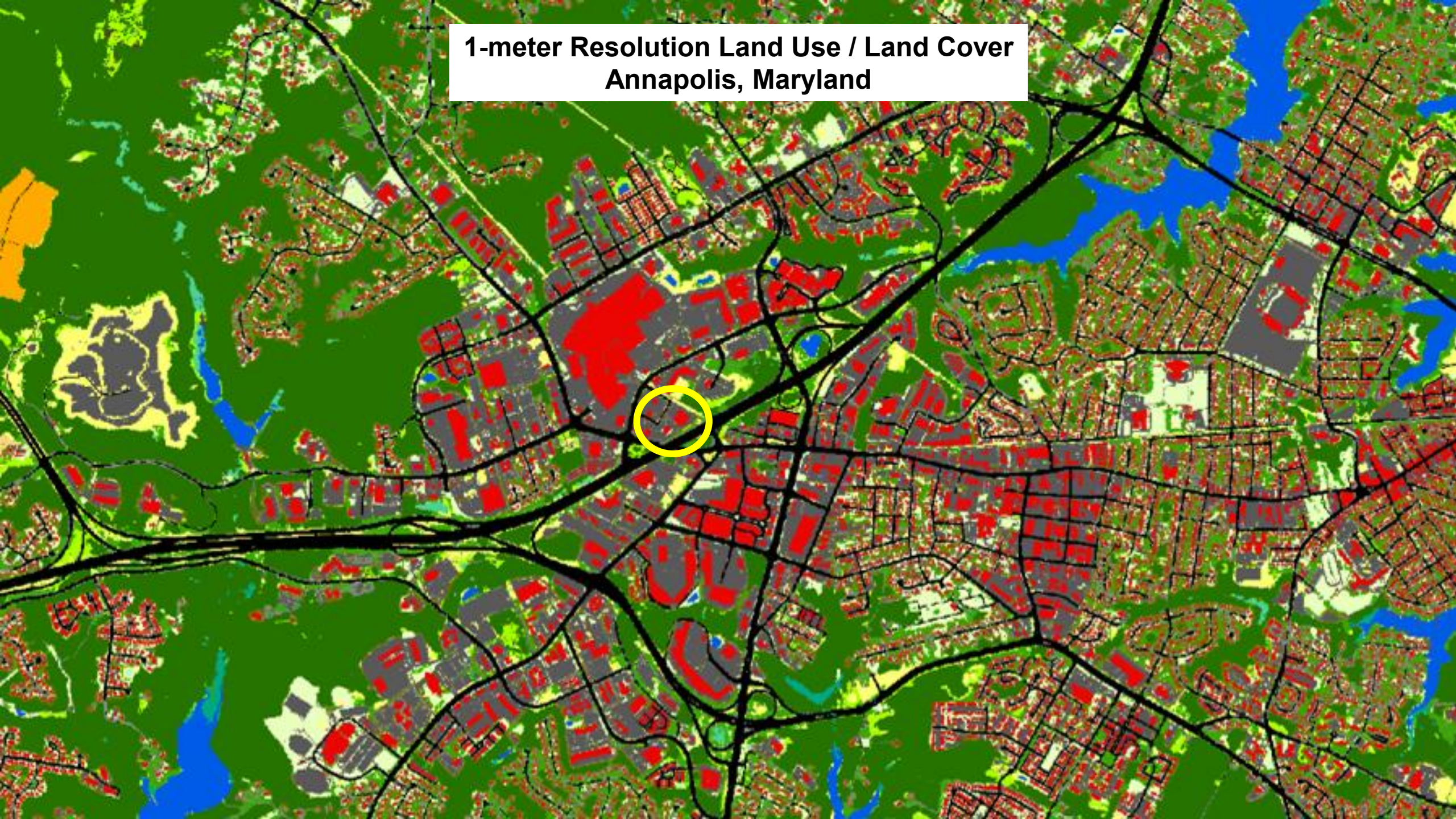
## 2050 Development: Southern and Central Virginia

This map illustrates the projected development patterns for Southern and Central Virginia by the year 2050. The map shows county boundaries and names, with red dots indicating the density of projected development. The map is overlaid on a satellite image background. The development is concentrated in the central and southern regions, particularly around the James River and the Chesapeake Bay. The map shows a high density of development in the central and southern regions, particularly around the James River and the Chesapeake Bay. The map shows a high density of development in the central and southern regions, particularly around the James River and the Chesapeake Bay.



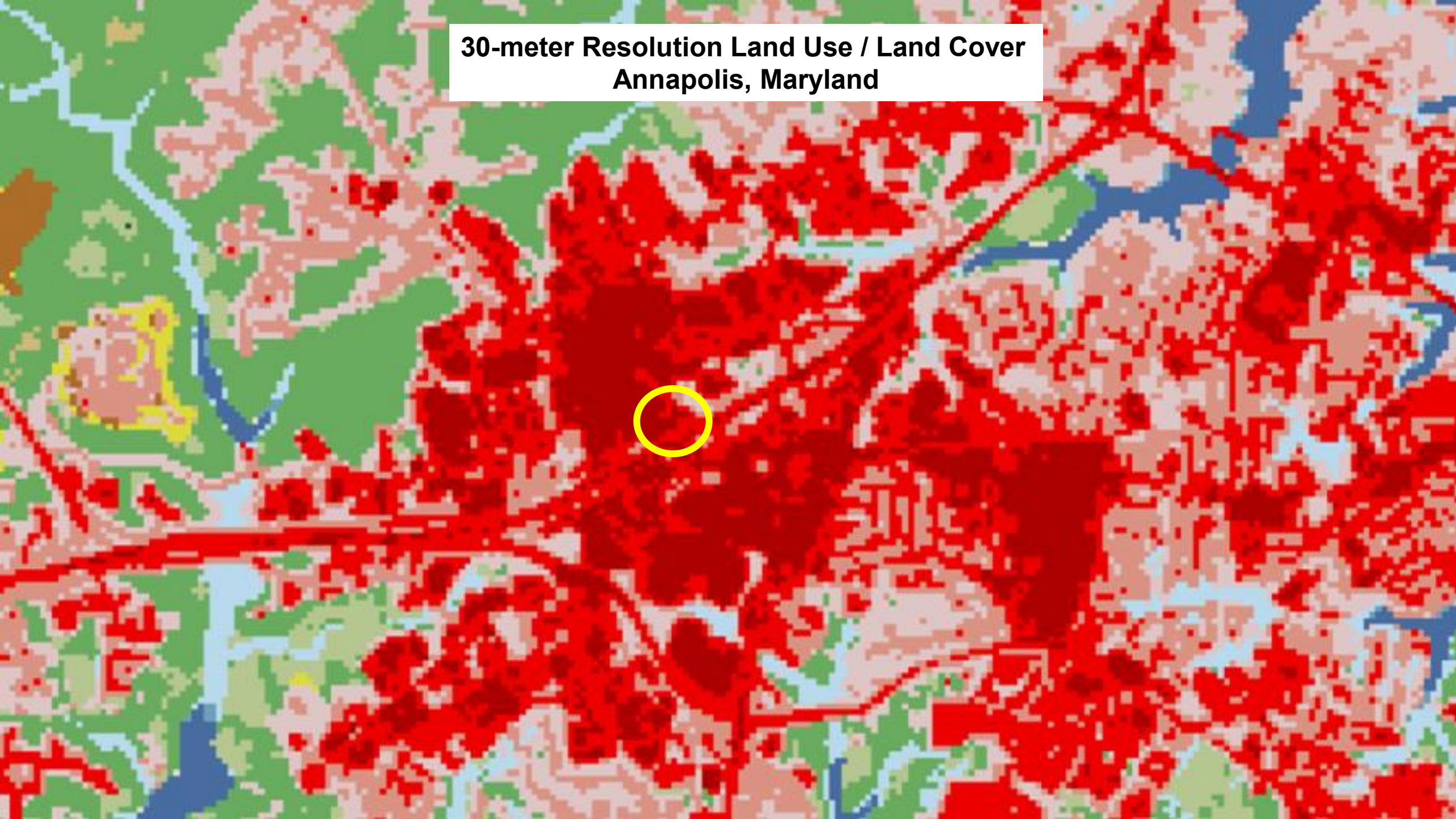


1-meter Resolution Land Use / Land Cover  
Annapolis, Maryland



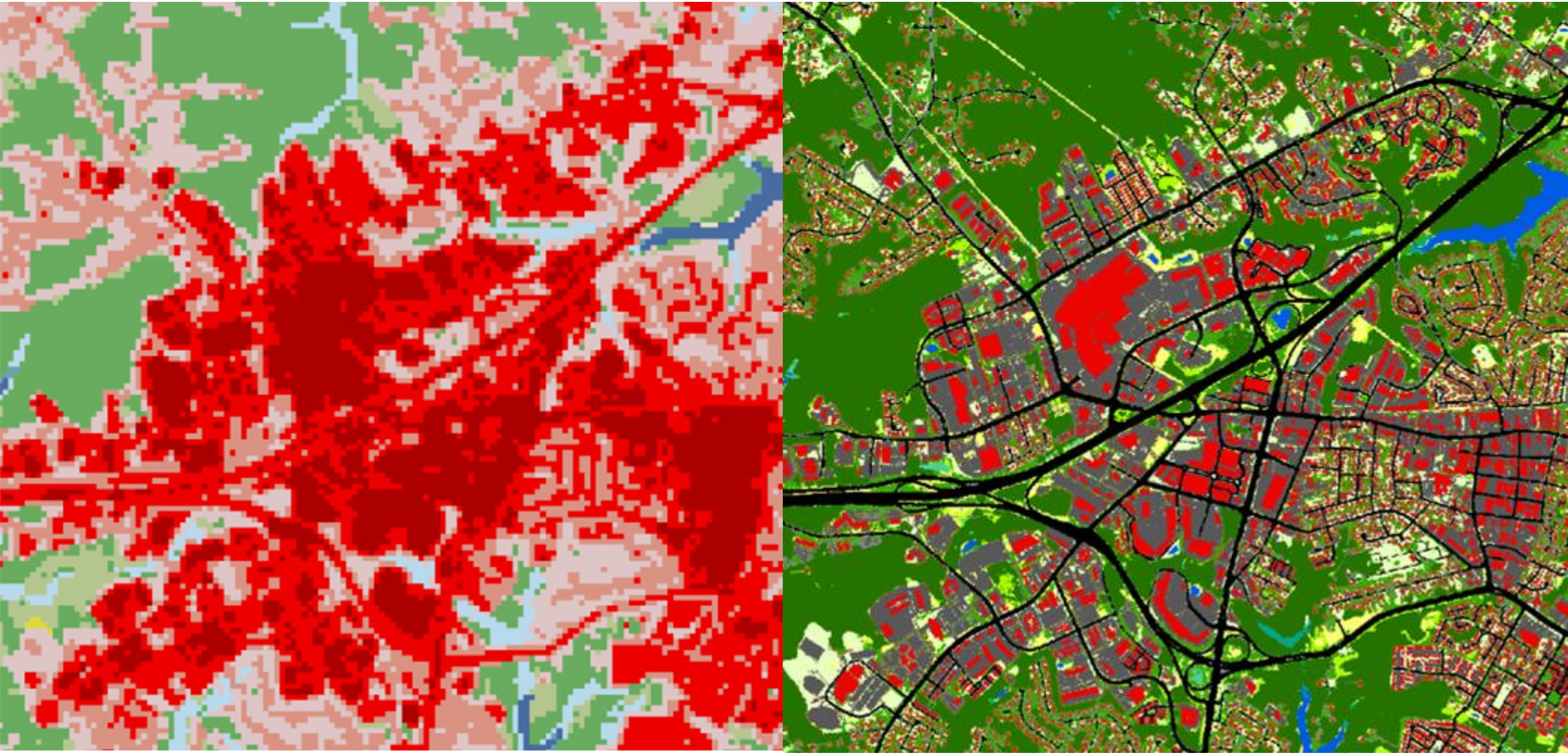


**30-meter Resolution Land Use / Land Cover  
Annapolis, Maryland**





# Modeling Future Land Use Change with High-resolution Data





# Modeling Future Land Use Change with High-resolution Data

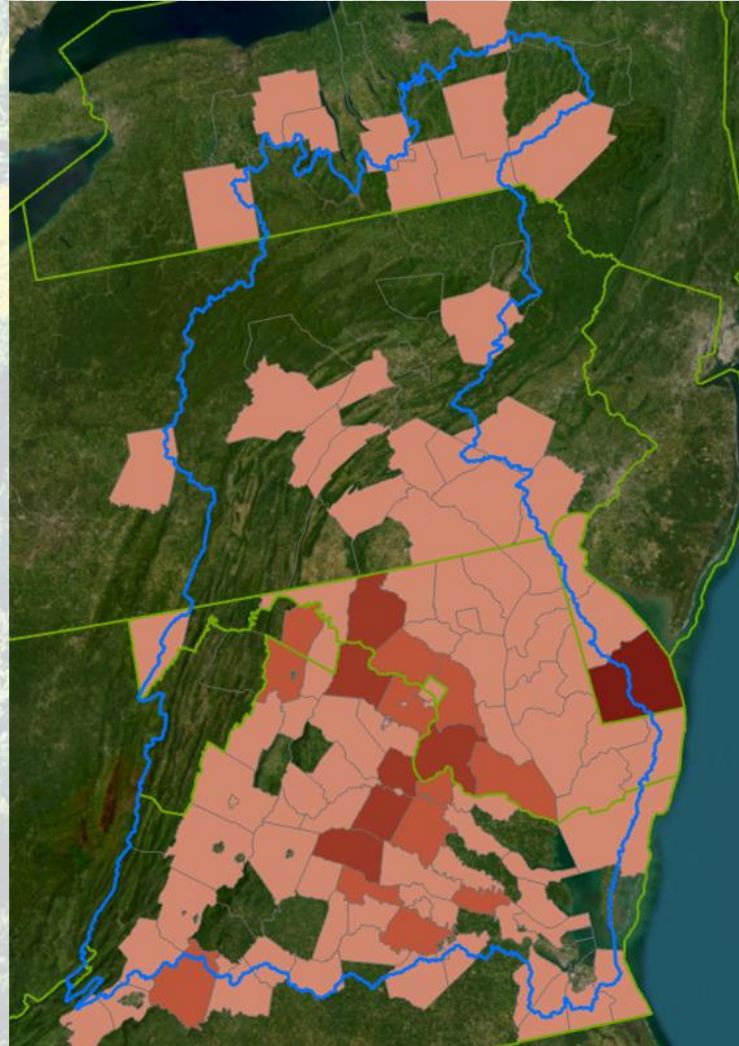
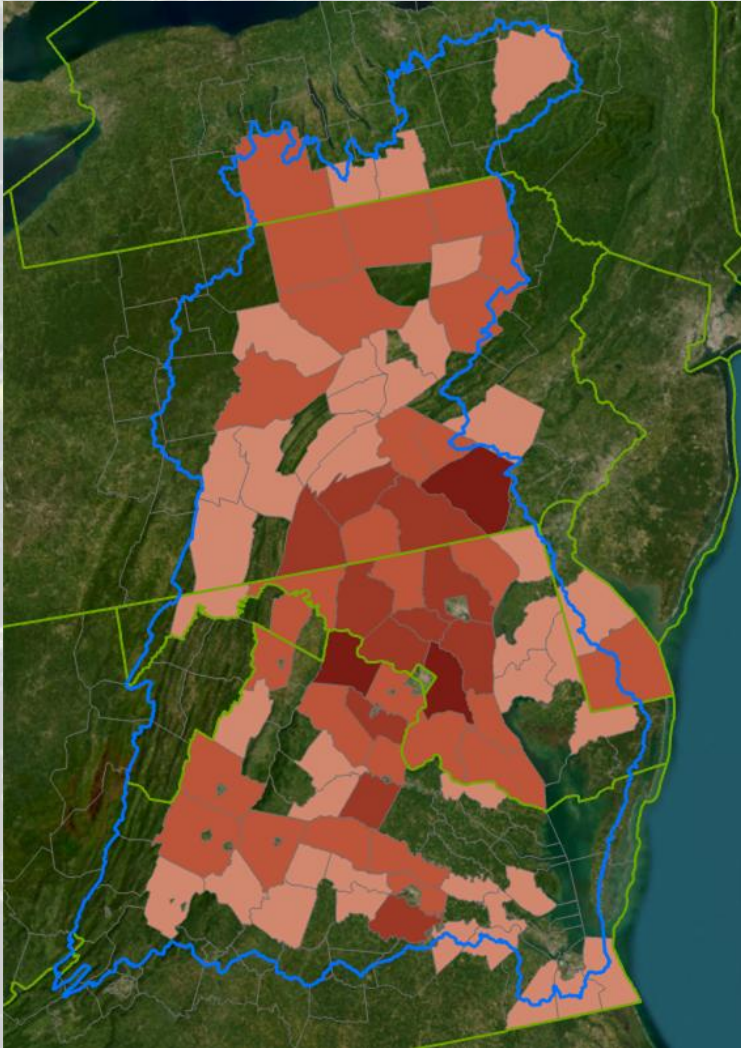
- **Higher rates of infill/redevelopment (5% to 10% higher)**
- **Larger patch sizes of development (2.2 vs 1.3 median acres) located further (~1 km on avg.) from the urban fringe**
- **More detailed characterization of development prompting new questions and challenges**
  - **What type of development is occurring and what's driving it?**
    - **Data centers and warehouses**
    - **Poultry houses**
    - **Utility-scale solar fields**



# Chesapeake Bay Region Future Land Use 2020 - 2050

**Observed Growth: 172,802 acres**

**Simulated Growth: 317,822 acres**

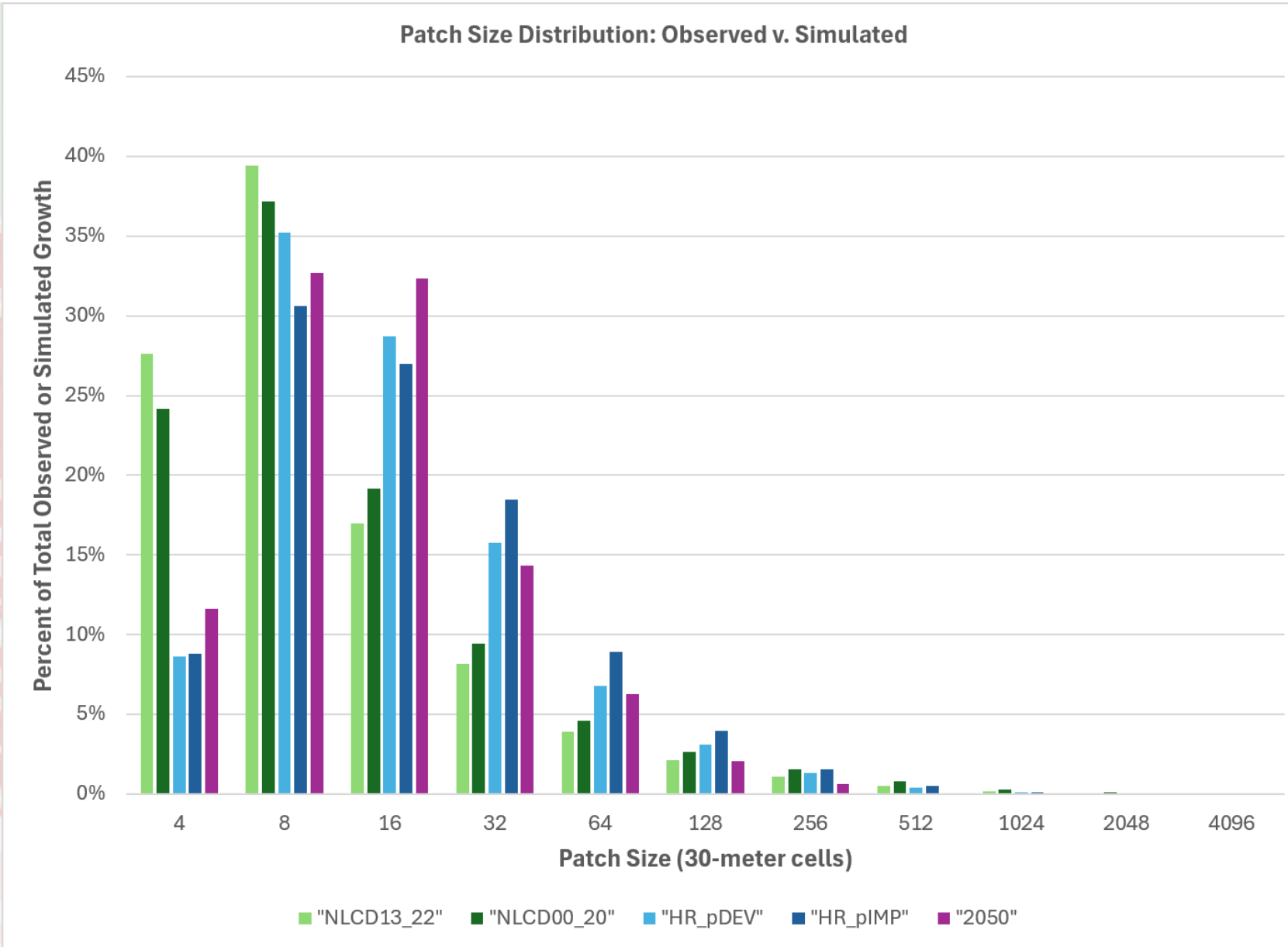


## Annual Rate of Growth (acres)

State	Observed	Simulated
DC	(2)	53
DE	1,233	1,686
MD	3,176	3,703
NY	1,518	394
PA	5,774	721
VA	8,805	8,926
WV	1,286	407

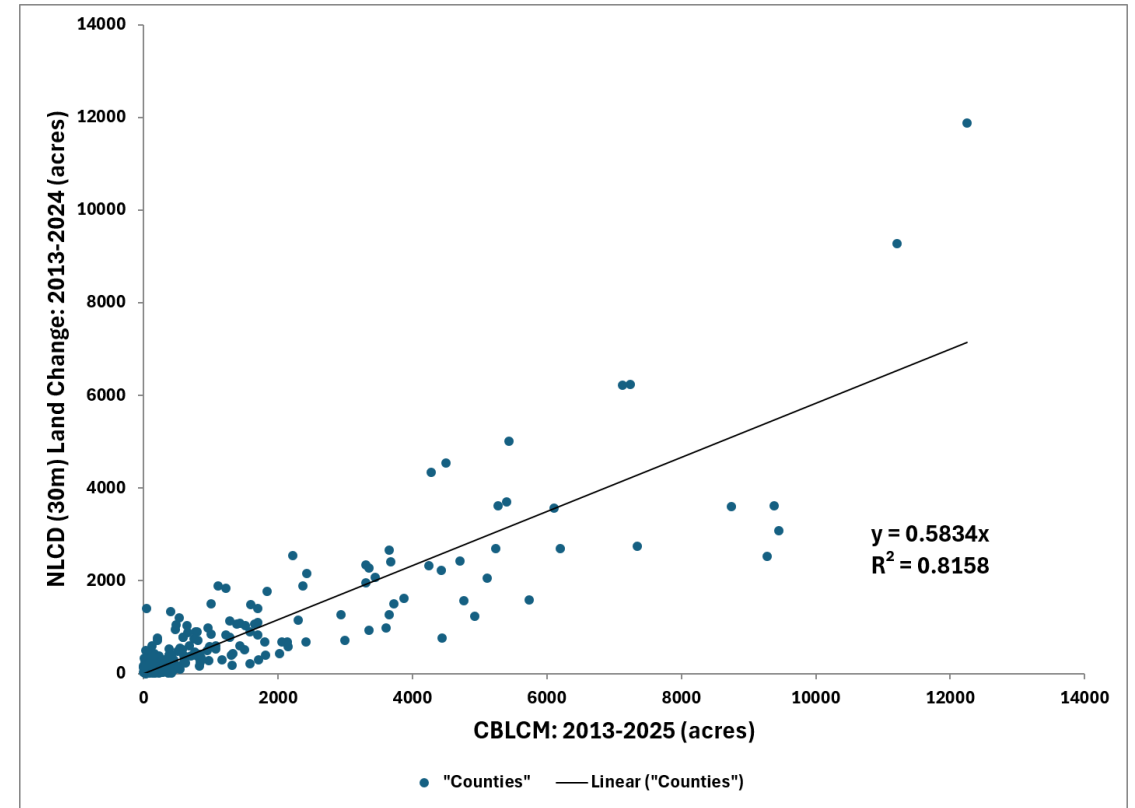
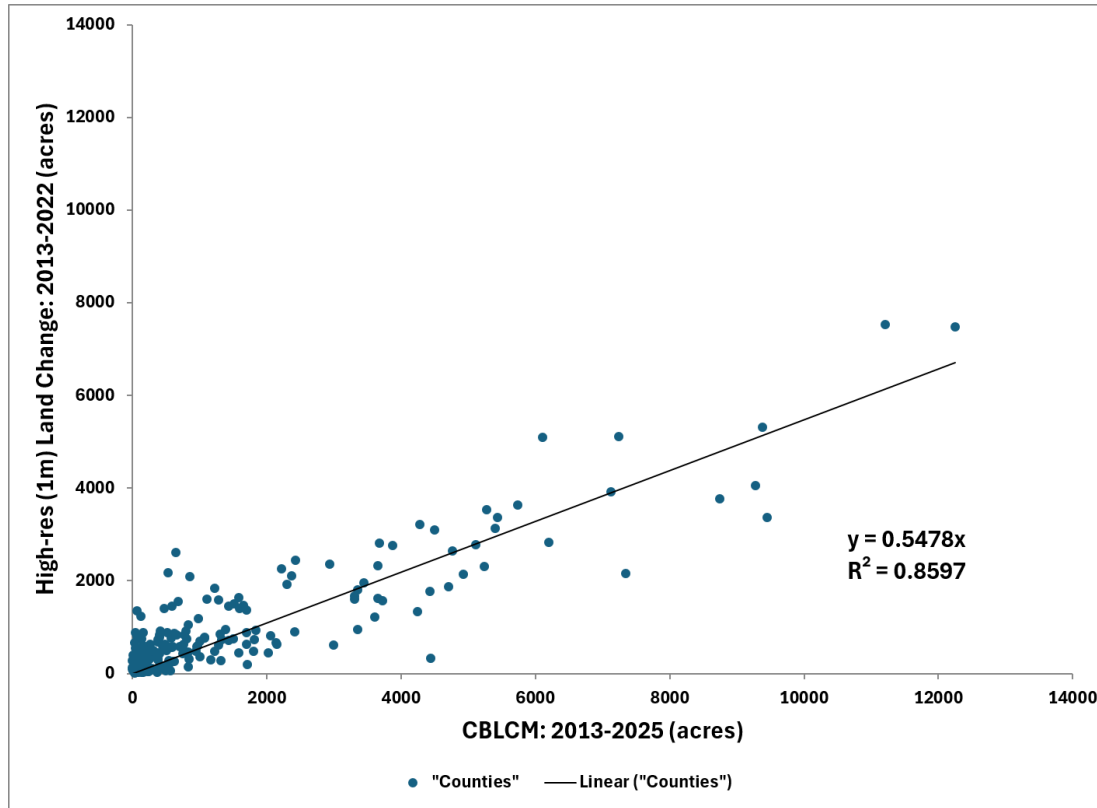


# Verifying Patch Size Distribution



# Model Validation

## Original (CBLCM v3a) Phase 6 Forecast to 2025



**CBLCM v3a forecast ~50% more growth than observed in the high-res and NLCD land change datasets over similar periods**  
**CBLCM v3a overestimated growth mostly in high-growth counties (e.g., Spotsylvania, Sussex, Loudon, Anne Arundel)**

**Why the current model is less likely to overestimate growth to the same degree:**

- Current population projections based on the 2020 Census are lower than those available mid-2010's\*
- Residential and commercial infill rates are 19% and 25% higher respectively, in CBLCM v7 compared to CBLCM v3a.
- Residential densities are 2x higher and commercial densities are 4x higher

\* The current projected change in population from 2020-2040 for Lancaster, PA is 50% lower than it was in the mid-2010's.

# Model Validation

## Future validation steps:

- Compare infill/redevelopment estimates derived from MD and DE parcel data with CBLCM estimates.
- Compare observed and simulated growth relative to distance to roads and urban areas.
- Compare observed vs simulated patterns of growth at different spatial scales: 0.1 km<sup>2</sup>, 1 km<sup>2</sup>, 10 km<sup>2</sup>.



# Future Utility-Scale Solar (Virginia example)

Status (currently installed):

7.6 GW

Dominion Power 2035 projection:

+12.2 GW

VCU 2035 projection:

+11.3 to +21.1

GW

(based on USS providing 8% to 15% of modeled electricity demand)

Using PJM's expected annual growth rate of 7.7%,  
extrapolating VCU's mid-range scenario, +16.3 GW, to 2040 yields:

+23.6 GW

Forecast land conversion by 2040 (23.6 GW \* 7 Acres/MW):

165,200 acres

Forecasted development (excluding solar) by 2040:

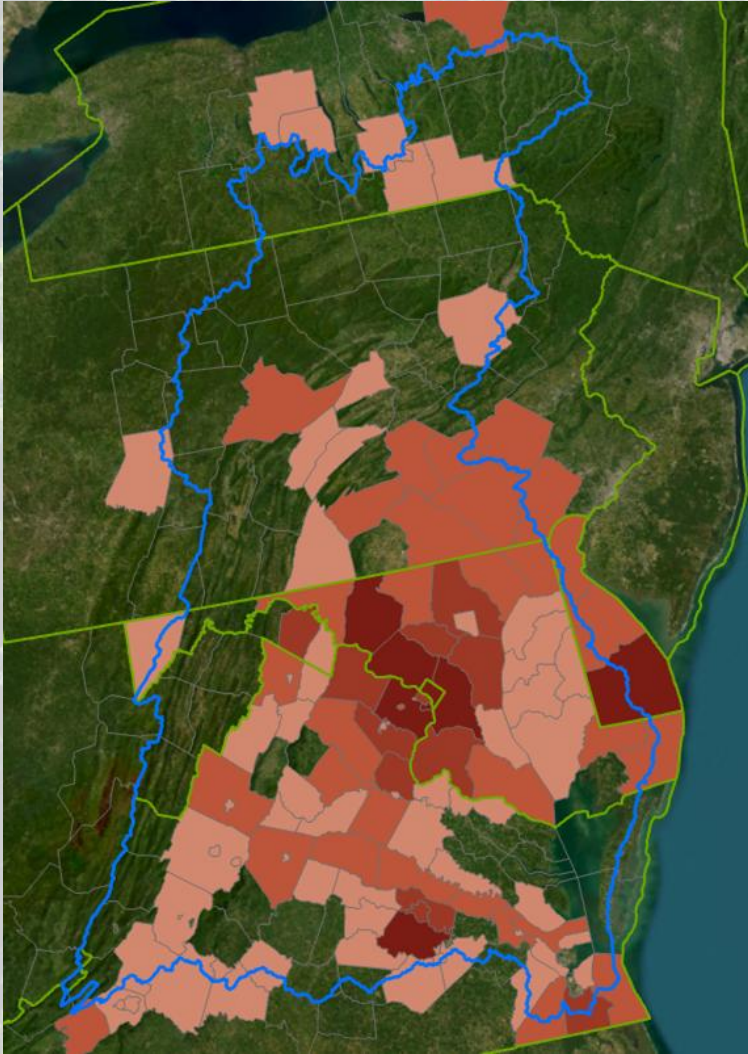
92,649 acres

Pitt, D., J. Ciminelli, and J. LaPrad (2025). Utility-Scale Solar in Virginia – Current Trends and Future Impacts.

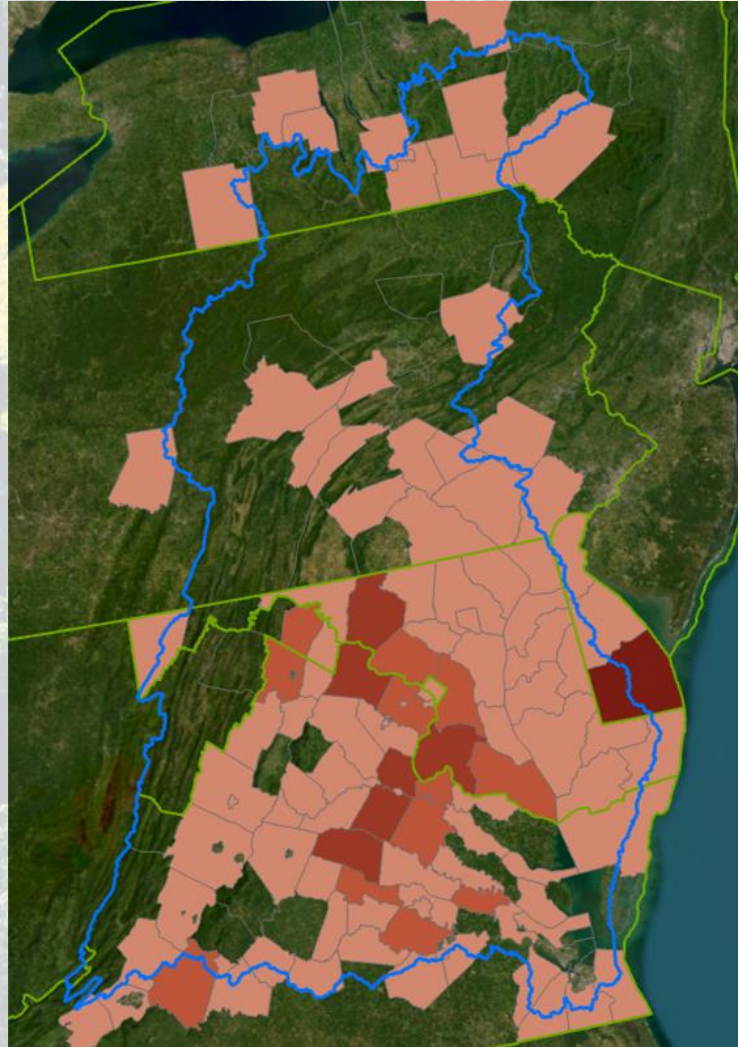


# Estimating Demand for Growth

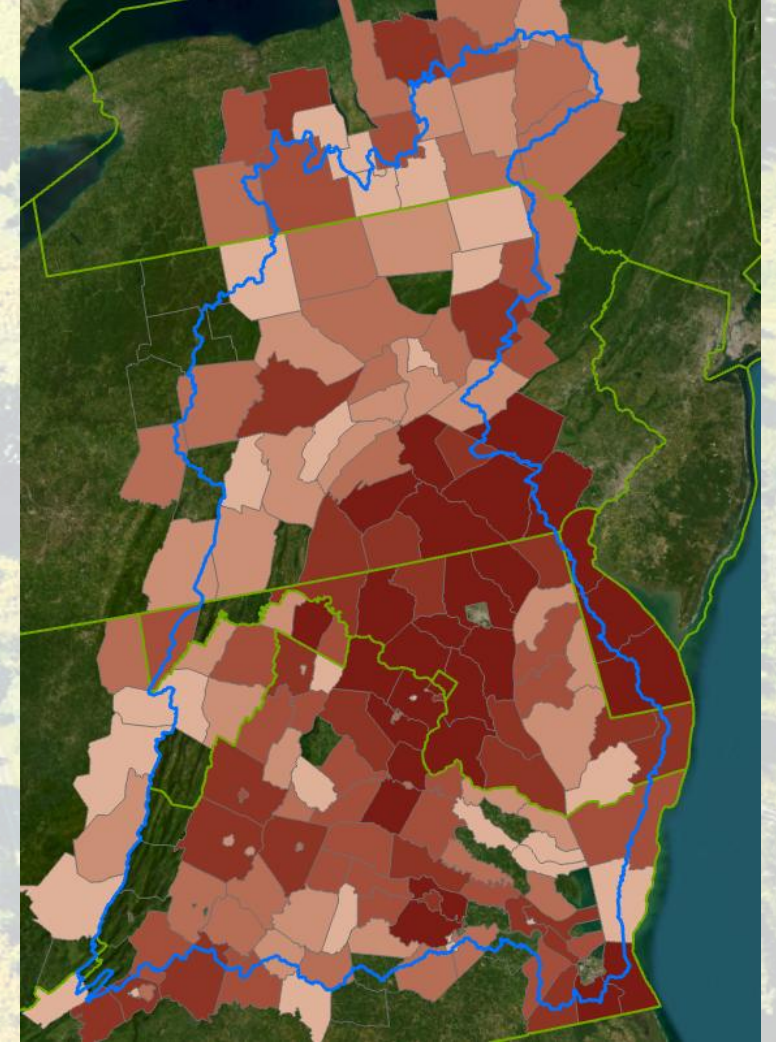
**Projected Housing**



**Simulated Growth**



**Extrapolated Housing**





# Next Steps

1. **Refine and re-run the CBLCM at least twice- in late June and July**
2. **Host “office hours” to offer additional options for reviewing model results.**
3. **Develop an online viewer for visualizing results**
4. **Review and approve specifications for Business-As-Usual scenario**
  - **Demand for development**
    - Housing and employment projections
    - Infill/redevelopment rates
  - **Housing and job densities**
  - **Land suitability for development**
    - Patterns of future growth



# Next Steps

## **1. Refine model inputs-**

- Regenerate categorical land use raster as hierarchical vs majority
- Exclude steep slopes and all institutional and federal properties
- Add slope as an explanatory factor in producing the probability surface
- Generate a future sewered area coverage using urban areas and convex hulls
- Refine residential impervious coefficients with an inflation factor accounting for residential roads
- Refine sampling point distributions (allocate statewide without county strata)

## **1. Verify and validate the model**

## **2. Simulate utility-scale solar field growth**

## **3. Confirm Phase 7 baseline scenario specifications**

## **4. Develop alternative future land use scenarios to inform state Watershed Implementation Plans**

## **5. Estimate the water quality impacts associated with land use change trends and alternative future land use scenarios**

# Water Quality Impacts of Future Land Use Scenarios (Phase 6 example)

Table 5. Pollutant loads by scenario, 2013-2025 (kilograms)			
Scenario	Nitrogen	Phosphorus	Sediment
Historic Trends (HT)	445,190	35,132	104,674,328
Current Zoning (CZ)	178,664	15,061	46,223,641
Growth Management (GM)	6,508	8,427	26,017,014
Forest Conservation (FC)	127,119	12,361	37,030,104
Agricultural Conservation (AC)	256,755	17,783	53,741,402

**However:** growth management does not ensure that the most valued forests and farmlands are protected from development. Therefore, growth management should be coupled with strategic land conservation.

\* Infill and redevelopment, expansion of sewer service, incentivizing growth in areas served by sewer, increasing the density of development (e.g., smaller lot sizes, townhomes, and condominiums).





science for a changing world