





# **Nutrient Credit Trading Program**

Program Enhancements
Spring 2015

#### Overview

- Results of Negotiations with EPA
- Update on Other Program Enhancements
  - Previously Discussed
- Timeline for Implementation



#### **EPA Negotiations**

- EPA Started Objecting to Permit Renewals in April 2014
  - Concern over NPS Baseline Definition
  - Current regulations are inconsistent with the TMDL
  - DEP has agreed to interim measures so the program can move forward
  - Definition of baseline will be re-evaluated



#### **EPA Negotiations**

- To resolve the issue and move forward:
  - Evaluate modeling tools to provide quantitative estimates of nutrient loadings from agricultural operations
  - Increase the Sampling Frequency at POTWs
    - TN and TP
    - From one to two samples per week
    - Establish at time of permit renewal
  - Adjust Baseline Definition for Credit Generation



## Point Source Baseline

- Wastewater Treatment Facilities (WWTFs)
  - No change to the assigned cap load.
  - All existing credit certifications expire, including those for "capacity" credits, on September 30, 2015.
  - No longer accepting any new applications for certification of "capacity" credits.
  - All WWTF's with an assigned cap load will be <u>certified</u> to generate credits through September 30, 2017.
    - Phase 2 Chesapeake Bay Watershed Implementation Plan Wastewater Supplement



## Point Source Baseline

- WWTFs, cont.
  - To <u>verify</u> and <u>sell</u> credits:
    - Must be in compliance with all nutrient effluent requirements.
    - Must achieve a yearly average effluent concentration of 6.0 mg/L-TN and/or 0.8 mg/L-TP
    - Follow verification and registration process outlined:
      - Phase 2 Chesapeake Bay Watershed Implementation Plan Nutrient Trading Supplement
      - DEP Website:<a href="http://www.depweb.state.pa.us/nutrient\_trading">http://www.depweb.state.pa.us/nutrient\_trading</a>
  - No Trading Ratio
    - Results are based on monitoring



## Point Source Baseline

- NPS Treatment Technologies with a Permit
  - Credits generated based on sampling results as defined in verification plan
  - Account for Individual Farm Activities
    - Individual Farm Worksheet
    - Subject to adjustments in accordance with NPS Baseline definition
  - Subject to change based on Chesapeake Bay Expert Panel results
    - Final report is due October 1, 2015
  - Existing Certifications Approved past 2016 will expire September 30, 2016

#### **NPS** Baseline

- Current September 30, 2017
  - No change to current regulatory definition of baseline and threshold
  - Continue use of current spreadsheet to calculate credits.
    - Unless the Performance –based Modeling Tool becomes available
  - No change to existing approved credit certifications.
  - Expiration dates:
    - Those without a designated expiration date -- September 30, 2015.
    - Those with designated expiration date of September 30, 2015 –
       September 30, 2015
    - Those with designated expiration dates AFTER September 30, 2015 –
       September 30, 2016

#### NPS Baseline, cont.

- Current September 30, 2017
  - Trading ratio for all new and renewed credit certifications will be 3 to 1.
  - These credit certifications will all expire September 30, 2017.
    - Administratively extended on an annual basis for an additional five years, if performance-based calculation tool is not in place by October 1, 2017.
  - Manure Hauling Re-visited Based on Input of Workgroup
    - Hauled outside Chesapeake Bay Watershed
    - Applied to nutrient deficient lands
    - Stringent Verification Protocols under development
    - 3:1 Ratio Applied



#### Nonpoint Source Baseline

- Transition to Performance-Based Approach
  - Use the Chesapeake Bay Multi-State Trading Tool (MSTT) to calculate credits.
  - Baseline (loading rate or percent reduction) will be defined using Phase 6 of the Bay Watershed Model
  - Regulatory compliance will still be required to participate.
  - Goal is to have the modeling tool in place by
     October 1, 2017 if not earlier.
  - Credit certifications will be approved for 5 years
  - No trading ratio planned at this time.

- Three sources of information:
  - Phase 2 Chesapeake Bay Watershed
     Implementation Plan Wastewater Supplement
    - List of facilities certified to generate credits
    - List of delivery ratios for each facility
  - Phase 2 Chesapeake Bay Watershed
     Implementation Plan Nutrient Trading Supplement
    - Trading Program requirements, both point & nonpoint
    - Identifies process and procedures
  - DEP website:

http://www.depweb.state.pa.us/nutrient trading

- Other Mechanisms for Implementation
  - Permit Renewals
    - Eliminates ability to generate capacity credits
    - Eliminates designation of delivery ratio
    - Establishes ability to participate in the Trading Program
    - Establishes increased monitoring frequency
  - Mass Certification of all WWTF for credit generation
    - Publish draft in PA Bulletin April 18, Comments due May 20
    - Eliminate the ability for capacity credits
    - List of systems in the Phase 2 WIP Wastewater Supplement
    - Depending on comments, publish final with October 1,
       2015 effective date

- Standardized Certification, Verification, and Registration Process
  - Standard application and approval forms (Now in place)
  - Standard Verification form template using NRCS
     Technical Standards
  - Up for discussion and input



- Regulation Changes
  - Confirmed
    - Update regulations to reflect baseline changes
    - Extend true up period to 180 days
    - Expand the authority to implement a Trading Program statewide
  - Up for Discussion at Future Meetings
    - Collect a fee for program implementation
    - Auditing/3<sup>rd</sup> Party Verification Program
    - Other



#### PROPOSED Key Dates

- Spring/Summer 2015— Outreach and Training
- April 2015 Begin Permit Renewals
- April-June 2015 Re-certification of Credits Begins
- Fall/Winter 2015- Review Draft Regulations
- Spring 2016 EQB Meeting Draft Regulations
- Summer 2016 Public Comment on Draft Regulations
- Spring 2017 Review revisions based on public comment
- Summer 2017 EQB Meeting Final Regulations
- Fall 2017— Regulations Published as Final









Office of Water Management

# Questions







Office of Water Management

# Veronica (Nicki) Kasi

vbkasi@ pa.gov 717.772.4053