Nutrient Management in the Bay

Nutrient Management Application

Review of MD-PA-VA Approaches

Status of NM Expert 5.3.2 and 6.0 Panels

An AgWG report to CAC, 2/19/2015

- Water Quality Improvement Act of 1998 requires all farms grossing \$2,500 or 8000 lbs of animals to have and follow a current NMP.
- Prior to WQIA 80% of farmers had NMP –
 In 2014 97.9% had plans.
- Violators face up to \$2,000/Y fine and loss of cost-share assistance.

- From 1998-2005: farmers utilized N-based plans.
- Since 2005 farmers with soil P above 100
 FIV are required to run a PMT.
 - Low Score: Allow continued use of a N-based plan.
 - Med Score: Allow P additions based upon the crop needs for 1 out of 3 years.
 - High Score: No additional P fertilization.

MD revised NM regulations

- Must incorporate manure and other organic nutrient sources within 48 hrs.
- No fertilizer zones next to streams and requires stream exclusion of all livestock.
- Limit fall N applications for small grains
- In 2016 phase-in a ban on spreading of manure and bio solids in the winter.

Compliance and inspection

- Requires producers to submit AIRs annually
 - 98% compliance, 75 violations under enforcement and fines.
- On farm audits and inspections
 - 10% inspections annually, last year 13.5%. MDA has a dedicated inspection and enforcement staff.
- Inspection requires
 - Plan is current, examine fertilizer receipts, and field by field nutrient application records, and consistency with plan.

- Inspections not random: Targeted at the highest risk operations.
 - Specifically, based on nutrient source (animal vs. Commercial) geography, prior history of enforcement, AIR assessments, and complaints.
- Those with expired plans, incomplete plans and record keeping issues given a 30 to 60 day window to correct and provided a follow up re inspection.
 - Those with over application and no plan go to top of the list for yearly re inspection.

- 2014 inspection results for high risk operations
 - o 66% in compliance
 - 15% expired plans
 - 2% incomplete plan
 - 6% poor record keeping
 - 3% over application
 - 8% no plans.

Animal Operations in PA

All Animal Operations (AOs)

All operations generating/utilizing manure

* Regulated by PA DEP

Concentrated Animal Operations (CAOs)

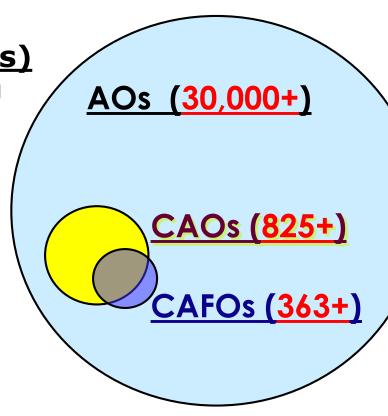
High animal density farms farms > 2,000 lbs/acre animal density

* Regulated by PA SCC

> Concentrated Animal

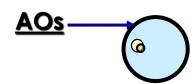
Feeding Operations (CAFOs)

Based on animal numbers and/or animal density Farms > 1,000 AEUs, CAOs > 300 AEUs, EPA head #'s * Regulated by PA DEP (for US EPA)



Pa's Clean Streams Law

- Requires all farms to have a manure mgmt plan (Chapter 91)
 - Protect surface & ground waters while obtaining optimum crop yields
 - Requires written plan (including farm map), kept on site
 - Can be written <u>by farmer</u> or other non-certified individual
 - New planning standard (Land Application Supplement to the Manure Management Manual) includes:
 - N and P application <u>rates</u>,
 - Application <u>setbacks</u>,
 - Winter application,
 - Pastures
 - Barnyard runoff,
 - Storage and stacking criteria



PA – 3 Options for developing manure application rates

- Use manure application <u>charts</u> (easy, but most restrictive)
 - No certified specialist required
 - Based on crop type and manure type
 - N based if < 200 ppm P; or P based if > 200 ppm P or no soil test
- Use Nutrient Balance Sheet worksheet (harder but more flexible)
 - No certified specialist required
 - N based if < 200 ppm P; or P based is > 200 ppm P or no soil test
- Use the PA **Phosphorus-Index** (most complex but most flexible)
 - Will need to use an <u>authorized planner</u>
 - N or P based dependent on the results of the P-index
 - May allow for N based application on soils with > 200 ppm P

Act 38 Regulatory Program

High density animal operations are considered <u>CAOs</u>





(Greater than 2,000 lbs/acre, or 2 AEUs per acre)

Examples:

- 100 cows on 200 acres (130,000 lbs/200 acres = 650 lbs per acre)
 - Not High density therefore **not** a regulated CAO
- 100 cows on 60 acres (<u>130,000</u> lbs/60 acres = <u>2,167 lbs per acre</u>)
 - This is a high density operation, therefore it is a CAO

^{*&}lt;u>Available acres</u> = cropland, hay land, pasture (NOT barnyards, wooded pasture)

Act 38 Regulatory Program

- What are CAO operations required to have?
 - A written Nutrient Management Plan (NMP)
 - Developed by <u>certified planners</u>
 - Submitted, reviewed and <u>approved</u> by <u>conservation district</u>
 - Public comment opportunity available for these plans
 - Annual inspection performed by program staff

PA - Additional NM planning requirements for CAOs

- Restricts manure applications based on
 - Required Phosphorus-Index assessment of every field
- Fall application restrictions
 - Required 25% cover or incorporation within 5 days
- Winter application restrictions
 - Only allowed on program approved fields
- Exported manure documentation
 - Signed agreements required
 - Manure management plans required on importing sites

EPA's CAFO Program in PA

- Federal program delegated to PA-DEP to administer
- Regulates <u>larger</u> animal operations (CAFOs) defined as:
 - More than 1,000 Animal Units (750 cows, 2,500 sows, 1,000 horses),
 - More than 300 Animal units and a CAO (Concentrated Animal Op.) (~230 cows), or
 - Meet <u>EPA animal threshold numbers</u>
 - 500 horses
 - 700 mature dairy cows
 - 1,000 beef cattle
 - 2,500 market swine
 - 82,000 layers, dry manure
 - o 125,000 broilers, dry manure
 - 10,000 sheep or lambs



EPA's CAFO Program in PA

- Requires operation permit (NPDES) from DEP
 - Individual or general
- Generally, **same NMP** as CAOs:
 - Plan required to be submitted and approved
 - Application rates, setbacks, fall/winter restrictions, as CAOs
 - Exported manure requirements same as CAOs
- O But several additional manure management restrictions on CAFOs:
 - Manure application setbacks required on more than just flowing streams,
 - 14 day <u>in-field stacking</u> limitation (unless covered, or on an improved area)
 - Winter application is looked at very closely

Nutrient Management in the Bay

Virginia's Nutrient Management Program

- The Nutrient Management Program in Virginia is a <u>voluntary</u> program for both agricultural and urban land.
- Other Regulatory Programs require a nutrient management plan as a part of their regulations.

Virginia Programs Requiring Nutrient Management Plans

- DEQ Virginia Pollution Abatement (VPA) permits
- DEQ Poultry Waste Management permits
- DEQ VPDES permits
- DEQ Biosolids Regulations
- DEQ Municipal Waste and Industrial Waste permits
- DEQ Water Reclamation and Reuse Regulations

Virginia Programs Requiring Nutrient Management Plans

- Chesapeake Bay Preservation Act
- DCR Ag BMP Cost-Share Program
 - Animal waste storage structures
 - Nutrient management practices
- VA Ag BMP Income Tax Credit
- VA Precision Nutrient & Pesticide Application Equipment Income Tax Credit

VA Pollution Abatement (VPA) permits





- Required for farms having 300 or more animal units (A.U.) of livestock in confinement
- 300 A.U. = 300 beef cattle
 - = 200 dairy cattle
 - = 750 swine over 55 lbs. each
- DEQ issues and enforces permit
- DCR approved NMP required for each permitted farm

VPA Permit Requirements

- NMP is enforceable part of permit
- DEQ personnel inspect farms
- Manure storage requirements to address:
 - no discharge unless greater than a 24 hour 25 year storm event
 - times when application won't occur when crop uptake is limited, saturated ground, or frozen ground
- Manure spreading setbacks from rock outcrops, streams, wells, etc. (see NMP Special Conditions for VPA Permit Plans)
- Farmer record keeping required for manure application fields (when, how much, crops)
- DCR plan approval letter must be filed with DEQ
- Nitrogen and Phosphorus based NMP's are required as of 1/1/2006.

Poultry Waste Management VPA Permits

- Became effective 10/1/2001
- Impacts all poultry farms at least 200 animal units
 - 20,000 broilers
 - 11,000 turkeys
- Similar requirements as VPA permits
- DCR approved NMP required
- Poultry litter storage requirements in NMP
- Growers had to have P based NMP's beginning 10/1/2001



Nutrient Management in the Bay

VPDES (Virginia Pollutant Discharge Elimination System) Permits for Concentrated Animal Feeding Operations

- Required for confined animal feeding operations that have had a discharge violation or other serious violation of a VPA permit.
- Operations with more than 1000 animal units
- Similar requirements as VPA permits, but can be enforced by either the state DEQ or U.S. E.P.A.
- More detailed farmer record keeping requirements

NMP Special Conditions for VPA & VPDES Animal Waste and Poultry Permits

- Address nutrient management issues relevant to all animal waste permits.
- More specifically explains requirements of animal waste laws and regulations as part of the NMP narrative, 4 VAC50-85-140-C. d
- Contains enforceable language, 4 VAC 50-85-1504. e
- Special conditions must be inserted <u>as worded</u> for NMP's written for VPA animal waste and poultry waste permits to be approved.
- DCR reserves right to amend special conditions for future plans or for specific NMP's based on site conditions or farm compliance problems.

AgWG - Update

- Launched Expert Panel Establishment Groups
 - Develop charge
 - Identify needed expertise
 - Definition of the practice (scope)
 - Timeline
- NM Panels
 - Status of 5.3.2 Expert Panel for NM
 - Expectations for 6.0 Expert Panel for NM

Renewed charge to 5.3.2 Nutrient Management Application Expert Panel

- Conduct a short-term re-evaluation that will separate the N and P benefits for Tier 2 and Tier 3 levels of nutrient management effort
- Re-consider the agricultural land uses for which the benefits will be realized.
- Develop a checklist of the data needed for assessing the presence/absence of the level of nutrient management necessary to qualify for each Tier as guidance to the jurisdictions.

Status of NM 5.3.2 Expert Panel

- Convened frequent conference calls
- Separation of N and P benefits in Tiers 2 and 3
 - Tier 1 N and P (existing, approved)
 - Tier 2 N (new)
 - Tier 2 P (new)
 - o Tier 3 N (new)
 - Tier 3 N (new)
- Specification of management practices required under each of the four new tiers.
- Re-evaluating literature for specific management practices for reduction efficiencies.

Public briefings by 5.3.2 NM Panel and NM info/engagement opps

- AgWG monthly conference calls and quarterly face-to-face
- WQGIT biweekly calls
- March/April release of report
- Additional Opportunities for Partnership Engagement on NM:
 - Development of a background white paper on NM (Karl Blankenship et al)
 - Webinar briefing(s) ahead of final Expert Panel report to support informed evaluations of content.

5.3.2 NM Expert Panel will:

- Bring the latest science and technical data to bear on how to simulate and credit nutrient management practices within the Partnership's existing Model.
- Provide checklist of things that could be used to identify that the component practices are in place.
 - Jurisdictional partners will be encouraged to factor checklist into their existing verification procedures
- Verification of nutrient management practices will continue as currently documented and conducted by the jurisdictions and other federal and local agencies and partners.

Expert Panel NM 6.0 will:

 Provide best recommendations for how verification of the component practices in the Panel's recommended set of tiered nutrient management practices could be conducted by the partners.

NOTE:

- Because the Jurisdictions will be developing and documenting their enhanced/ expanded BMP verification programs and the Partnership's BMP Verification Review Panel will be reviewing the plans CONCURRENT to the Expert Panel's work.....
- EPA will work with the jurisdiction to factor in the Phase 6 Panel's recommendations into their verification programs.